



North Central Regional Board
Denver Urban Area Working Group



Joint Governance Meeting

Denver Police District 3
1625 S. University Blvd.
Denver, CO

April 13, 2017

Minutes

1. Call to Order / Welcome/ Introductions

Ryan Broughton called the meeting to order at 9:30am. He welcomed everyone to the meeting and introductions were made.

2. Attendance / Quorum Established

NCR Board Members Present:

Richard Atkins, Michele Askenazi, Dave Daley (proxy for Bob Baker), Sam McGhee (proxy for Nick Metz), Mike Chard, Peter Perez (proxy for Dan Eamon), Kent Davies, Jane Thomas (proxy for Rick Albers), Ryan Broughton, Sylvia Sich, Tim Johnson, TJ Steck, Kevin Armstrong, Clint Fey, Marci Linton

NCR Board Members Absent: Dave Ramos, Kathleen Krebs, Alex Jakubowski, Mark Gutke, Charlie Mains

11 members were present, 4 members were absent with a proxy and 5 members were absent with no proxy, 1 position is vacant; a quorum was reached.

UASI Working Group Member Attendance/Quorum Established

UAWG Members Present: Nate Fogg (Arapahoe Co Alternate), Dave Mitchell (Arvada FPD alternate), Brandon Lenderink (Aurora alternate), Kirk Dominic (Commerce City primary), Jerry Rhodes (Cunningham Fire primary), Ryan Broughton (Denver primary) Sylvia Sich (Denver PD alternate), Tim Englert (Englewood primary), Eric Schmitt (Greenwood Village primary), Brian Daley (Jefferson Co alternate), Gene Enley (City of Littleton primary), Dave Daley (South Metro Fire alternate), Stephen Kelley (City of Thornton primary), Clint Fey (West Metro Fire primary), JJ Elliott (Westminster primary), Mark Cooney (Wheat Ridge primary)

UAWG Members Absent: Michael McIntosh (Adams Co.), Pat Laurienti (Adams Co Fire), Michael Schuppe (Brighton Fire), Mark Wolf (Glendale), Chris Armstrong (Littleton Fire), Steve Martingano (RTD), Dave Bierwiler (South Adams Co. Fire)

16 members were present, 10 primaries and 6 alternates. Quorum was reached.

3. Addition/Deletion of Agenda Items

4. Approval of Meeting Minutes

Kirk Dominic made a motion to approve the March minutes as presented. Sam McGhee seconded the motion. Motion passed.

5. Old Business

a. FY17 Grant Process/Funding Updates

i. HSGP Funding formula

Scott Kellar informed the members that at the State Homeland Security Advisory Committee (HSAC) on Monday April 10, 2017 the funding formula was brought up for discussion. The funding formula is used for the allocation of the State Homeland Security Grant Program (SHSGP), not UASI funding. A subcommittee of the HSAC spent 2 years working on a formula that included All Hazard data, was adopted by the HSAC for the 2016 funding process. It was indicated by the State, that the data feeding the formula had changed and therefore the formula was no longer valid.

In addition to Scott, Ryan Broughton, Nate Fogg and Mike Chard were also in attendance at the HSAC meeting where the State provided 3 options for the HSAC to consider:

Option 1: Continue to use the current formula. Ezzie Michaels, Director – Office of Preparedness, DHSEM said this option isn't fair to the rural areas and he is getting a lot of complaints.

Option 2: Reduce the population by 10% and add that to the program base, making the base 40% of the allocation. Scott Kellar pointed out that the subcommittee which created the formula felt that once the program base was raised over 30% it was no longer a risk based formula.

Option 3: Use the current formula, but put minimum and maximum caps in place. No award can be less than \$196,356 or greater than \$1,200,000. DHSEM proposed the adoption of option 3. The State did not address why they selected those numbers for minimum and maximum, but referenced the FEMA model of having a minimum award for States and Territories.

Nate Fogg asked that the information that feeds the formula be provided to the group so they can see how the information feeds into the formula. (Scott Kellar will make that request to the State).

Mike Chard stated that there are two pieces to reconcile, the data where the threat may lie, but additionally the structure was set up by the State to disperse funding, so we need to represent that as well. Mike asked what are the impacts of this, does the sustainability part come into play, what will it mean if we don't get the funding. As the Colorado Emergency

Management Association (CEMA) President and the Emergency Manager of Boulder, in the North Central Region, he is split on this issue.

Scott Kellar stated that it goes to the point of what is a program. The State should support the structure they created, not just use it to disperse funding. There is nothing easy about this process. Scott pointed out that the State also keeps 20% of the funding. He asked them if they would be using some of that funding to support the regions. The State told him no, but it was noted the State has had excess funds for the last 3 years in relation to Homeland Security funding.

Ryan Broughton noted the continuing resolution is ongoing and Congress is on break, we have no funding allocation, no budget and there is no one to approve things at the Federal level even if we had a recommendation at this point.

Dave Daley asked who the HSAC representatives are. Ryan Broughton, Scott Kellar, Nate Fogg and Mike Chard are all voting members on the HSAC. Dave continued that it seems like the State is just manipulating the formula to raise the base line for the rural regions that can't sustain on their own.

Eric Schmitt asked where the numbers come from in the options, he said they seemed arbitrary.

Mike Chard replied that sometimes numbers are driven by data and sometimes they are driven by politics.

Alan Colon commented that it is a math equation driven by politics.

Scott Kellar stated that is not how the State presented it

Sam McGhee commented that there are threat based tools out there that compare apples to apples, but it is a heavy lift to get a formal analysis completed in that manner.

Scott Kellar reminded the group that this was the brief provided by the State to the HSAC. The HSAC tabled it, but will vote on it eventually.

Ryan Broughton said he asked in the HSAC meeting that if Durango was attacked tomorrow in a way that majorly impacted the State, would the metro area then be able to come back to the State and argue for additional money because the data changed? His point to the HSAC was to use the formula that exists and live with the results.

Anyone with additional questions or concerns can contact Ezzie Michaels, Office of Preparedness Director, DHSEM, Ezzie.michaels@state.co.us or 720-852-6607.

ii. Grant Development Committee

Scott Kellar announced that the grant development committee will meet April 26, 2017 to finalize the draft IPL. Since we do not know when funding will be released, it is better to have our process

completed and ready to go for what we anticipate will be a short application period. Scott also reminded scorers that they need to get their projects scored by Friday.

- iii. Depending on when the funding is released, it might be necessary for the UAWG and NCR Board to have a special meeting to approve the final IPL. This can be accomplished via phone if needed.

b. Training & Exercise Program Updates

i. Cyber Security Workshop

Rachelle talked about the upcoming cybersecurity workshop on May 18th from 9:00am-4:00pm at the Hyatt DTC. The intent of this workshop is to bring together IT and EM to discuss plans and coordinate with each other.

ii. DEN Full Scale

The Denver International Airport full scale exercise is scheduled for July 26, 2017. It will focus on a 747 crash with mass fatalities.

iii. State Public Health Exercise

Michelle Askenazi shared that the local health care coalitions are sharing information regarding this exercise scheduled for June 15-17, 2017. Contact your local public if you aren't seeing the information.

iv. Breaching class recommendation

Tim Reutiman one of the co-chairs of the Training and Exercise committee spoke regarding a recommendation to the joint governance boards. In the March meeting, Lin Bonesteel brought forward a request from the Public Safety and Security Committee to move \$25,000 from a tactical mapping class to a breaching course. The boards asked the T and E committee to provide a recommendation back in the April meeting. Tim state the recommendation from the committee to the boards was to not approve the request for the funding move. There is an established system for training requests and the committee felt it was important to adhere to that process and not allow movement of funding to previously unidentified projects through the training and Exercise Planning process.

Dave Daley made a motion that the request to move \$25,000 from the tactical mapping training to a beaching course be denied, and the funding move to the next item on the IPL. The motion was seconded by Sylvia Sich. Motion passed.

- v. Matt Gassman brief the boards on the Active Threat drills being scheduled for quarter 3 and 3 in 2017. As well as the Decon drills in mid-September. For additional information on these events please feel free to contact Rachelle Miller.

c. CAD to CAD Project Update

Lin Bonesteel discussed the CAD to CAD project. The vendor is moving forward with the deliverables of the project. RFP creation as the last deliverable will begin in May of 2017. Anyone wanting additional information should feel free to reach out to Lin Bonesteel or Scott Kellar.

d. Communications Updates

Kevin Kay provided information on the upcoming TICP update meeting April 26, 2017.

Kim Coleman-Madsen from State OIT provided a brief to the board on the FirstNet project. AT&T was selected as the National vendor. The State draft plans are not available yet. They anticipate draft plans in May with the Governor having 90 days to decide once the draft is released. Colorado has released an RFP to look at options for building a State network in the event the FirstNet plan isn't going to work for Colorado. The RFP closes May 8, 2017 so there should be 2 options available to the Governor to consider.

e. TCC/LEFR Train the trainer

Lin Bonesteel brought information to the boards regarding the Denver Health response to the request for train the trainer classes. Denver Health recommended an option that requires trainers to be certified by the National Association of Emergency Medical Technicians (NAEMT). They also suggested a bleeding control class option in lieu of TCC/LEFR. Lin asked for additional direction on what the need and requirement in the region is.

Ryan Broughton asked if the boards would like us to seek other options that provide training to non-medical personnel.

Nate Fogg stated that money is tight and this grant is running out, so we need to learn how to teach tourniquet training.

Eric Schmitt suggested that the tourniquet training could be added to drills and exercises as a station.

Mike Chard asked what are we trying to achieve? Are we looking to set a standard or save a life? Couldn't we just set a standard at a State Chief level versus a national certification?

James Robinson suggested that we foster cooperative relationships between law enforcement and EMS to see the relationships continue for training purposes.

Sylvia Sich made a motion to pursue other options for train the trainer training without a medical certificate requirement. JJ Elliott seconded the motion. The motion passed.

f. Active Grant Status Update

i. UASI Grants

Lin Bonesteel reviewed budget details. She indicated that there is small underage (less than \$9,000) for the training Glockes necessary to complete the Stress Vest project in FY15. She informed the UAWG that there is some cost savings in the CAD to CAD budget in FY16, since the project is fully funded in FY15.

Nate Fogg made a motion to move funding from savings into the Stress Vest project to cover the training Glock expense. Kirk Dominic seconded the motion. The motion passed.

ii. NCR Grants

Scott Kellar provided a brief on the current NCR budgets for FY15 and FY16.

6. New Business

a. Stress Vest budget mod.

Lin Bonesteel covered this in the active grant status updates.

b. UASI Audit

Lin Bonesteel informed the group that the UASI had been audited as part of the City and County of Denver's Single Audit between the March and April meetings. This was a quick audit with very little notice, but currently there were no items of concern from the auditors. Lin will let agencies know if they will be conducting inventory visits.

c. June meeting date change

Lin Bonesteel asked for a new June meeting date. The current schedule falls on the week that Ryan, Scott and Lin are out of town attending the National Homeland Security conference. The new date for the June meeting will be Wednesday June 14th, 2017.

d. Discussion on recent events

Ryan Broughton provided a brief on the Dallas siren attack that occurred. 156 sirens were turned on by an unknown actor from 11:00pm to 1:00am in Dallas. It was an RF hack, were the actual tones were recorded and replayed over a radio frequency. The attack, while inconvenient for the citizens, also caused batteries to leak and signal heads to fail. The cost to fix the damage will be considerable. There are time encryptions and limits that can be set to help reduce the amount of time that codes will work. Daniel Kolb in the Denver OEM office can provide additional information regarding encryption and time limits if you have questions.

Chief Rhodes mentioned to the group that in light of the Atlanta fire and freeway failure it is important for agencies to know and understand what is being stored under our bridges and overpasses here in the region.

e. DHS Resiliency Assessment Program

Kevin Kay shared with the group that DHS is conducting meetings on April 19th and 20th regarding the Resiliency Assessment program. This program will review the criticality of data centers and fiber lines in the DTC. Jamie Richards with DHS is a point of contact on the project. Questions can be sent to Kevin.

7. State/Regional Partner Updates

- a. State of Colorado – Cory Stark briefed that the State EM academy launched this week. Paul Eller and Justin Bukartek are working on delivering resource mobilization plan workshops. Fran Santagata announced that the PRND/Hazmat/WMD workshop on May 24th is full with a

- waiting list. She also mentioned that with the help of Mike Chard and Amy Danzl they have been approved to do PRND operations at this year's Bolder Boulder. WIPS shipments will be resuming down I25 in the near future as well.
- b. CEPP – Fran Santagata briefed for Pat Williams that CEPP conducting a series of workshops on threat with John Nicoletti.
 - c. RETAC – Marci Linton stated there are new players coming into the RETAC. They are working on the MCI trailers and surge trailers. They are working with CDPHE to use either EMsystems or WebEOC to deploy them.
 - d. Red Cross – Katie Fisk briefed on the support of 2 shelters for the Sunshine Fire in Boulder and in the same week a Blizzard shelter. There will be a home fire campaign in October this year.

8. Regional Committee Updates

- a. Recovery - Brandon Lenderink shared that the draft Recovery plans are coming from CDR Maguire. There is a Debris Management class on May 10th from 8:00am to noon in Jeffco. At the April 24th meeting Dave Bowman from DOLA will be presenting on the CDGDR grants.

9. Other Business / Adjourn

The next NCR/UASI Board Meeting will be May 11, 2017. The meeting was adjourned at 11:52am.