



North Central Regional Board Denver Urban Area Working Group



Joint Governance Meeting

City of Aurora Public Safety Training Center
25950 East Quincy Avenue
Aurora, CO 80016

September 8, 2016

Minutes

1. Call to Order / Welcome/ Introductions

Jerry Rhodes called the meeting to order at 09:44.

Carlotta Taylor from the City of Aurora gave the group a brief overview of the new Public Safety Training Center.

2. Attendance / Quorum Established

Board Members Present: Michele Askenazi, Kathleen Krebs, Matthew Mueller, Sylvia Sich, Tim Johnson, Rose Lunch, TJ Steck, Stephen Cole, Clint Fey, Karly Smalley (proxy for Richard Atkins), Matt Chapman (proxy for Bob Baker), Sam McGhee (proxy for Nick Metz), John Kyler (proxy for Rick Albers), Steve Cole (proxy for Kevin Armstrong), Scott Eddy (proxy for Mark Gutke).

Board Members Absent: Mike Chard, Dan Eamon, Kent Davies, Dave Ramos, Marci Linton, Charlie Mains.

9 members were present, 6 members were absent with a proxy and 6 members were absent with no proxy; a quorum was reached.

UASI Working Group Board Member Attendance/Quorum Established

Board Members Present: Matt Chapman (proxy for Dave Walcher), Scott Kellar (proxy for Kirk Dominic), Jerry Rhodes, Matt Mueller, Sylvia Sich, Tim Englert, Eric Schmitt, Jackie Erwin (proxy for Chris Armstrong), Gene Enley, Clint Fey, JJ Elliot, Scott Eddy (proxy for Mark Gutke), Stephen Kelley.

Board Members Absent: Michael McIntosh, Pat Laurient, Jon Greer, Mark Wolf, Michael Schuppe, John Tarbet, Dave Bierwiler, Bob Baker, Mark Cooney.

13 members were present and 9 members were absent; a quorum was reached.

3. Addition/Deletion of Agenda Items

No agenda items were added.

4. Approval of Meeting Minutes

Sam McGee made a motion to approve the August minutes as presented. Karl Smalley seconded the motion. Motion passed.

5. Old Business

a. Regional Planning Process Updates

i. Risk Assessment Outcomes

Scott Kellar updated the board of the Risk Assessment Workshop and the results from the workshop. The conclusions reached are risk is defined by $\text{Threat/Likelihood} \times \text{Vulnerability} \times \text{Consequence} = \text{Risk}$. The consequences are based on human, economic, mission and psychological changes in terms of the impact you can have. The assessment process does separate the intentional hazards that are manmade and unintentional hazards that are historically natural hazards. The workshop also evaluated a hazard against the critical infrastructure sectors. Some of the positive outcomes this year compared to previous years was the increased attendance of the private sector representatives compared to years past, which lead to additional conversations.

The top four unintentional hazards from a regional prospective are ranked as communicable diseases, flood, drought, and winter storms. The sectors that are the top risk for unintentional hazards are commercial assets, water, transportation and shipping are the top five in terms of sector impact.

Some of the improvement items discussed for next year's Risk Assessment is to begin each consequence as a medium rating, and then argue why it should be rated either higher or lower. This would help reduce the amount of time spent in disagreement where each sectors consequence should be rated.

The top four intentional hazards from a regional prospective are ranked as cyber, active threat, IED, and arson. The top sectors that are at risk for intentional hazards are water, dams, healthcare and public health, government and transportation and shipping are the top five in terms of sector impact.

The radar graphs shown in the PowerPoint highlight the visual aspect of what types of unintentional and intentional hazards has the highest consequences. A cyber-attack shows that it would affect every sector that is represented in one way or another. Some sectors would be affected higher than others including the banking and transportation and shipping sectors, but it would have a negative effect on all of the sectors.

The conclusions of the risk assessment should educate the region on what type of risks we face, how do we mitigate them and what actions can be taken in order to reduce those risks. The next steps in this process is combing the data and drafting a Risk Assessment Report followed by the Threat and Hazard Identification and Risk Assessment (THIRA). The last competent in our planning process is the Training and Exercise Planning Workshop (TEPW) is October 11.

ii. Committee Work Plans

Scott Kellar discussed that each committee and subcommittee are focusing on updating their work plans to include achievable tasks in the next two years. Any training and exercise needs should be addressed in the work plans before the TEPW.

iii. THIRA Workshop

The Threat and Hazard Identification and Risk Assessment (THIRA) workshop will be held on September 27th and will combine the risk components based on the hazards and scenarios that have already been built. The key components that will be focus on this year's THIRA is assessing what the capability gaps the region are, what would we need from the Federal government and what we would need to build within the Region to be able to deal with the risk areas identified.

iv. TEPW Preparation

This year's TEPW process will be different from previous years since there will be no money tied to the requests. The majority of the conversations will be focused on the requirement for the training. The Grant Development Committee will meet later to discuss the financial aspect of the TEPW. Breakout groups this year will focus on the Public Health Exercise, Recovery Series, Active Threat, and Cyber Series.

b. Training & Exercise Program Updates

i. Operation Golden Ladder AAR

Ian Lopez and Ken McClem discussed Operation Golden Ladder and the report out of the work the Public Safety and Security subcommittee is working towards.

ii. Hazmat Rodeo

Rachelle Miller briefed that the Hazmat Rodeo is scheduled for September 26, 29, and 30 at the new Aurora Public Safety and Security Training Facility. There will be four different stations to test the regional hazmat technician team's sets. The team up calendar has been updated accordingly.

iii. State Public Health Exercise

Michele Askenazi discussed the progress in the planning process for the State Public Health Exercise. Tri-County Health Department will be meeting later on today on September 8th. There will be more information such as what is expected from local public health and behavior health departments, what the objectives and an overview for this exercise are. There will be exercise overtime and backfill available for this exercise provided by the NCR.

iv. Regional EOD Drills

Rachelle Miller updated the board that the contract with DU Science and Tech Dept. has been issued to build various walls and doors for the EOD Drills. Dates are being determined, but most likely in the October timeframe.

c. Communications Updates

Steve Kabelis updated the board on the FirstNet status. The State Office of Information and Technology (OIT) has responded to the Federal Government regarding the State Alternative Plan Program if the state of Colorado decided to opt out of the First Net Public Safety Network. There were many comments including the issue of timing since there is a limited amount of time to either opt in or opt out of First Net. The state is requesting 90 days to determine if First Net will be a good fit for their first responders and review the state alternative plan. The second comment was transparency since First Net is not following the guidelines in the State Administrator Act. Another comment from the state working group is the First Net legal interpretation is one sided towards First Net. Additional comments include if a state opts out of the First Net system should those state(s) received some of the 6.5 billion dollars to build out a system of their own. First Net feels that if you opt out of the system then it will incur costs towards their program. OIT has also hired a legal firm to help address these issues.

d. Active Grant Status Update

i. UASI Grants

Xochilt Diaz briefed the status of the UASI program budgets. The 2014 grant period ended on August 31st and they are waiting for one invoice, the Stress Vest project to come in. For the 2015 grant, there are many Purchase Orders that are opening and there are no issues to report.

ii. NCR Grants

Scott Kellar briefed the status of the NCR program budgets. For the 2014 Grant there are \$39,000 worth of invoices that have not completed

processing yet. Project 9, the Airlight trailer for Timberline has arrived. The 2015 grant is going well and there are no issues to report.

6. Committee Report Outs

a. Public Safety and Security

Ken McClem gave the board an overview of the Public Safety and Security work plan. Objective one is to establish and document regional tactics, roles, and responsibilities to develop a guidance document outlining recommendations and best practices. The North and South area SWAT commanders have been working in the past to form one group to determine what the best practices are for the region in tactics, communications and protocols when possible.

Objective 2 is to develop plans that will coordinate public safety assets during large-scale events. This is being worked on by utilizing a web-based platform called Cotac. This helps SWAT members identify what assets are within the region with specialized SWAT equipment, points of contact and personal.

Objective 3 is to inventory current SWAT capabilities to include negotiating teams, Tactical Emergency Medical Teams and mobile field forces assets and to determine the current capability and deficits. This is also enhanced and supported by Cotac as well.

Objective 4 is to continue to monitor and evaluate what our training and exercise needs are. One of the biggest challenges faced by the Public Safety and Security subcommittee is the constant turnover and promotions within the region.

The final objective is to continue to monitor and evaluate what our current equipment needs are. This will be supported by another armored vehicle assessment that has not been conducted since 2009 and assess an air assets survey to determine to see what manned and unmanned aerial systems are available in the region.

Ian Lopez gave an overview of Operation Golden Ladder (OGL). OGL was an active threat drill at the Kings Theater in the Auraria Campus in Downtown Denver. The drill was scheduled for two days with the identical training each day. There were over 250 first responders from 35 agencies that participated with an additional 30 staff and 30 actors supporting the training. The location provided the first responders a challenge compared to other venues in the past.

The cost for the two day training was \$4500 for food, \$500 for water, an estimate of \$30,000 for overtime and backfill and \$12,000 for 35 actors for both days including the moulage, auditions and management. The approximate cost to train over 250 first responders was \$188 per person, per day.

The morning objectives were to provide common information to first line level staff in small groups related to active threat response including walk through scenarios. Another objective for the morning session was to provide common objectives information to command level staff related to active threat response. An additional objective was the evaluation of active threat response, patient extraction protocols,

and to continue to identify best practices. The final objective was to integrate dispatch to test the coordination between dispatchers and first responders and the update policies related to an active threat response.

Three afternoon drills with similar scenarios followed the morning sessions. Each session's times were improved from 45 minutes to 35 minutes to 25 minutes in the final drill. The biggest factor that led to the reduction in time was establishing leadership early on an active threat incident.

There are many lessons learned that will be summarized in an After Action Report in the near future. Future training and exercises that were discussed are IED recognition training, EOD/EMS joint blast injury training, and the integration of dispatch personnel into IED response training.

Tim Johnson gave an overview of a recent shootout near a Parker middle school on September 2, 2016. A detective, Dan Brite sustained life-threatening injuries during the shooting and is in the ICU. Our thoughts and prayers are with him and his family.

Jerry Rhodes discussed the 15th anniversary of the September 11th attacks and to support your local first responders during this time.

7. New Business

a. Exercise Committee Requests

i. Training Area Prioritization

At last month's board meeting, Jim Krugman requested guidance from the board on two items, for the board to prioritize the four primary training requests and to modify the existing policy set for Citizen Preparedness training. The four primary training requests are Hazmat, structural collapse training, advanced firearms training, and TCC/TCCC training. The staff reviewed the request and recommend we use the upcoming TEPW to have that future discussion during the workshop. This year's TEPW will remove the financial aspect of the workshop and focus more on the training requirements that are submitted.

ii. CERT Training Alignment

The second request was to modify the existing policy that sets an allocated amount for Citizen Preparedness training and have those requests compete against all other requests that are submitted. The staff recommends leaving the policy in place for this year, but the staff will revisit the policy at the beginning of 2017.

b. State Training & Exercise Committee Formation

Noel Curran gave a brief introduction to the new state training and exercise committee formation and the objectives they are working towards. This issue was brought up at last month's HSAC meeting, the HSAC approved the formation of a state training and exercise committee as a subcommittee to the HSAC. When this

subcommittee is fully functional, it is highly recommended to get your training officer and committee chairs to participate.

c. NCR Position

Scott Kellar announced a new position within the NCR that will title Risk and Resilience Analyst. It will focus on communications, private sector engagement, and public safety exercise planning. The position will be accepting applications until September 26, 2016.

d. UASI Position

Matt Mueller announced that the Program Assistant position at the Denver UASI closes on August 8, 2016.

8. State/Regional Partner Updates

a) State of Colorado

JP Burt announced the increase of campaign visits to Colorado. Starting in October, the Colorado State Patrol projects that there will be three to four visits per week throughout the state including Denver, Colorado Springs, and a few visits to the mountains. There has been more intelligence work at the CIAC to support these visits as well.

The final TLO class for 2016 will be held in Pueblo during the week of October 12-16 and is completely full. The CIAC will also be supporting intelligence efforts during the 9/11 events in downtown Denver at the Civic Center Park.

The State and Local Intelligence Council meet last week to discuss how state and local intelligence centers can share more information with Federal departments. It highlighted what the state and local fusion centers do and what can be done to bridge the communication gaps between them.

The CIAC has also applied for grants to Counter Violent Extremism to help states and local communities prepare for, prevent, and respond to emergent threats from violent extremism.

Electra Theodorides-Bustle has filled the new Chief of Staff position at DHSEM. She has a diverse career that has over 15 years of state and local executive, legal, and policymaking positions in within public safety. She will help organize, run, and support DHSEM in a variety of ways.

Lindsey Shaw said that they are working on the Emergency Alert System. Contact her if you want more information regarding the system and hazards on the system. They are also working with Fort Collins on the RDD polite program. The Office of Preparedness at DHSEM also applied for the grant to Counter Violent Extremism.

b) RETAC Updates

No representative in attendance.

c) Mile High Red Cross

Ashley Turner informed the group that they were successful in stalling over 100 smoke alarms during their Colorado Home Fire Preparedness Campaign. The next campaign will be held in Federal Heights on October 10th and 24th. Mike Mastro introduced himself as the new Regional Disaster Officer for the Red Cross for the state of Colorado and Wyoming.

d) DRCOG Updates

No representative in attendance.

e) CEPP Updates

No representative in attendance, but Matt Mueller gave an update that CEPP has eight workshops coming up this year and to contact her for more information.

9. Regional Committee Updates (as needed)

Jim Krugman said that the Training and Exercise committee would not meet this month due to the Regional THIRA workshop being held on the same day.

JJ Elliott said that Incident Ops is working on their workplan. She also said that attendance is low.

10. Meeting Adjourned at 11:05.