Temporary Outdoor Expansions for Restaurant and Bars

About the program

- Denver created a temporary program to expand options for restaurants and bars to operate in outdoor patio settings adjacent to their businesses.

- The program’s goal is to allow for greater social distancing and safety for bar and restaurant-goers now that public health orders allow restaurants and bars to resume sit-down service.

- Denver created a webpage where businesses can submit a proposal for the city to review: www.denvergov.org/restaurantpermits. After the initial proposal is submitted, it is likely that additional documentation and information will be required.

- Under this program, Denver is allowing businesses to expand existing patio space or establish new patio areas, potentially including parking lots, sidewalks, street parking spaces, and possibly closing select streets to expand outdoor operating areas.

- Also under this program, two or more on-premises liquor licensees and retail food establishments may also choose to create a Communal Outdoor Dining Area as allowed through the Governor’s Executive Order D 2020 093. Additional information regarding Communal Outdoor Dining Areas can be found below. Any restaurants interested in a Communal Outdoor Dining Area can send an email of their interest to tempexpand@denvergov.org.

- We are implementing this program with input and guidance from public health experts.

- As part of Denver’s dedicated customer service approach, the city will offer process navigators to help answer questions and navigate applicable rules and regulations.

- The city started the application process before state orders allowed restaurants and bars to reopen to better manage the volume of applications received citywide.

- This initiative is being developed in collaboration with the Mayor’s Economic Relief & Recovery Council, a private-sector led advisory group supporting Denver’s economic recovery.
FAQs

General Program Information

1. Where do I go to apply or find more information?
www.denvergov.org/restaurantpermits or contact TempExpand@denvergov.org for questions

2. What is this program about?
Denver’s temporary outdoor expansion program offers restaurant and bar establishments in the city an opportunity to expand their footprints to create more social distancing. The goal is to create a streamlined permitting process, while ensuring that mobility and safety remain top priorities.

3. Who is eligible?
Restaurants, cafes, fast food outlets, coffee shops, bars, taverns, brew pubs, microbreweries, distillery pubs, wineries, tasting rooms, and other similar places of public accommodation offering food, beverages, or alcoholic beverages for on-premises consumption.

All current rules during the pandemic still apply to food trucks and other mobile food establishments. While this program doesn’t apply to these, they have been able to continue to operate and serve to-go food while following recommended guidelines for social distancing, sanitary and hygiene practices.

4. Can retail businesses apply to expand their pre-existing outdoor space?
Denver’s zoning codes already allow for temporary outdoor retail sales on private property. The temporary use requires a zoning permit, which may have conditions or limitations depending on the retail business’s specific zoning. Visit www.denvergov.org/commercialzoning for permit applications and instructions.

5. How long does this program last?
Businesses will be able to use the temporary outdoor space for the public through September 7, 2020, which is typically viewed as the tail end of the outdoor dining season in Colorado. Businesses will have one week (through September 14, 2020) to remove the fixtures from their outdoor area.

6. What are the allowed hours of operation for the temporary outdoor expansion?
Sunday through Thursday, temporary outdoor patios are required to close by 10 p.m. Friday, Saturday, and federal holidays, temporary outdoor patios are required to close by 11 p.m.

Note: These hours apply to the new, temporary outdoor patio space only. Existing permanent patios may have different hours.

7. Is there an application fee?
There is no application fee for this program. However, businesses with liquor licenses will have a fee to amend their liquor license with the state.

8. Is the application available in other languages?
Yes, there is a “translate form” button on the application to translate it to your desired language.
9. **Can we use our existing patio as is without an application?**
Yes, if the patio will be used for food service only. If the patio will be used for alcohol service, it may also be used as is without application, as long as it is included in the liquor-licensed premises before alcohol service begins.

10. **How far from the business can the outdoor area go?**
It depends. Each proposal may have unique circumstances to consider. Generally, for businesses that have a liquor license, the outdoor area must be within line of sight of the existing premises and can only cross a public thoroughfare that is closed to vehicular traffic. There is more flexibility for restaurants that just serve food and non-alcoholic beverages; however, food and beverages must be protected from contamination during service. An approved Communal Outdoor Dining Area must be within 1,000 feet of the permanent licensed premises of each of the establishments associated with the Communal Outdoor Dining Area.

11. **Can I share an expanded patio or outdoor space with another restaurant/bar?**
Under the Governor’s Executive Order D 2020 093, two or more on-premises liquor licensees and retail food establishments may share a Communal Outdoor Dining Area, which shall be subject to the rules outlined in the Colorado Liquor Enforcement Division’s Emergency Regulation 47-1103 and governed by a security and control plan agreed to by all licensees associated with the Communal Outdoor Dining Area. All customers at a table may only purchase or consume food and alcohol from a single licensee associated with the Communal Outdoor Dining Area. Licensees associated with the Communal Outdoor Dining Area must have a method of identifying which licensee is selling or serving food and alcohol beverages to a particular table at any given time. One or more licensees associated with outdoor dining area must supervise the outdoor dining area during all hours of operation and all licensees are jointly responsible for controlling the premises.

Any restaurants interested in a Communal Outdoor Dining Area can send an email of their interest to tempexpand@denvergov.org.

12. **Who are the process navigators?**
Process navigators are staffed from the Office of Special Events, Excise & Licenses, Community Planning and Development, and Department of Transportation and Infrastructure. Process navigators help answer questions and help restaurant operators navigate applicable rules and regulations.

13. **Can I erect/build/install furniture, tents, railings, etc.?**
In most cases, yes. The outdoor area may include temporary tables, benches, chairs, and shade devices, as well as temporary railings and other means of containment and separation between patrons and the public. All furnishings and lighting must be easily removed at the end of the program period.

Depending on what you are installing, electrical, building, or fire permits may be needed. Additionally, if the outdoor area includes public right-of-way, safety measures (such as signage, traffic control, barricades, and barriers) may be required to ensure mobility and safety for both patrons and the public. Businesses with liquor licenses must demonstrate they can control their premise in accordance with state statute and rules; however, they are not required to mark the liquor-licensed premise by installing railings or any other furniture.

14. **Can customers bring their own lawn chairs, etc.?**
No, the business is providing (and limiting, based on social distancing) the seating.

15. Can these patios be used for standing areas, games, movies, broadcast sports, etc.?
Outdoor patios established or expanded under this program can be used only for the following activities:
- Sit-down dining at properly distanced tables; or
- Customer pick-up/carry-out service.

The following are prohibited in premises established or expanded under this program:
- "Standing areas" for guests or drink rails;
- Outdoor games such as cornhole or any activity where customers are sharing equipment;
- Live entertainment, amplified sound, or entertainment such as music played over speakers, movies or broadcast sports, or loudspeaker call systems; and
- Animals are not permitted on the expanded outdoor premises except as provided in the Americans with Disabilities Act.

They cannot be used for "standing areas" or drink rails, as these would promote congregating. They cannot be used for yard games or other similar activities that would encourage people to congregate or share equipment. Businesses cannot offer entertainment on their temporary outdoor patios, including but not limited to live entertainment, outdoor games, amplified sound or entertainment such as music over speakers, movies or broadcast sports, or loudspeaker call systems. Pets are not permitted on the expanded outdoor premises except as provided in the Americans with Disabilities Act.

Note: These restrictions apply to the new, temporary outdoor patio space only. Existing permanent patios or indoor spaces may have different allowances.

16. Can I offer live entertainment, amplified sound, or other types of entertainment in my original space?
Yes, but only if the following guidelines are followed:
- All performers must wear masks at all times, including singers and band members;
- All members of any entertainment group (band, roadies, stage hands) must wear masks at all times;
- The entertainment must be socially distanced from the audience and from each other;
- The entertainment may not touch each other or the audience, and the audience may not touch the performers; and
- If the establishment offers alcohol service, the space must be licensed as a cabaret.

17. Is smoking allowed in the new outdoor area?
No.

18. Would businesses have to add outdoor bathroom units if they didn't want to open their in-restaurant bathrooms?
The indoor restrooms with plumbed water would need to be available in accordance with the state’s requirements for social distancing inside multi-stall restrooms and frequent cleaning protocols.

State requirements are listed here: https://drive.google.com/file/d/1_yyWSUnb40TKDBk9EcYcSkOzhCDV8NA/view
19. Can a business district (BID) or shopping center be the applicant, or would each tenant need to apply separately?
BIDs and shopping centers can apply jointly for a street closure or for a Communal Outdoor Dining Area; however, each tenant must apply separately when requesting to expand their operations outdoors. Tenants are encouraged to work with their landlords and neighboring businesses to ensure multiple establishments are not applying for the same physical space, unless it is for a Communal Outdoor Dining Area. Likewise, establishments are encouraged to coordinate when requesting street closures. Under the Governor’s Executive Order D 2020 093, two or more on-premises liquor licensees and retail food establishments may share a Communal Outdoor Dining Area, which shall be subject to the rules outlined in LED’s Emergency Regulation 47-1103 and governed by a security and control plan agreed to by all licensees associated with the Communal Outdoor Dining Area. All customers at a table may only purchase or consume food and alcohol from a single licensee associated with the Communal Outdoor Dining Area.

20. How will enforcement be handled?
Residents can call 3-1-1 to report concerns about how an expanded patio space is operating. The city’s Zoning & Neighborhood Inspections Service (ZNIS) inspectors, Right-of-Way inspectors, Public Health inspectors, and Excise & Licenses inspectors will investigate complaints received from the public about the location or operation of an outdoor area. If an inspector finds a violation of these guidelines, or any other applicable provision of Denver’s municipal codes, the eligible business and property owner will be responsible for resolving the issue and paying any enforcement-related fines or penalties.

21. Are businesses required to post a public notice of intention to expand or add a patio area?
Businesses with liquor licenses that have applied for the program are required to post notice 5 days prior to opening their patio areas for onsite consumption. If the Department of Excise and Licenses receives 15 written protests via U.S. mail or email to EXLapplications@Denvergov.org, a public hearing may be required for the business to expand or add a patio area.

22. Can I modify my approved application as things change over the summer?
Yes, just submit a new application that outlines the changes.

Public Health Questions

23. What are the public health requirements? (e.g., how many tables allowed, minimum spacing, number of occupants, face coverings)
Face coverings are required for employees and customers (when not eating/drinking).

Please consult the State of Colorado’s guidance for restaurants for additional requirements: https://drive.google.com/file/d/1_yyWSUnb40TKDBk9EcvYcSkOzhCDV8NA/view

24. Is risk of transmission lower for outdoor dining compared to indoor dining?
Outbreak trends suggest risk outdoors may be lower, however this does not diminish the need for physical distancing and continued use of face coverings. People from different households are discouraged from dining together to reduce risk of transmission. Outdoor seating and congregating should follow the same guidelines as indoor dining, to the extent possible, including tables effectively spaced. Because there is much still unknown about COVID-19 and transmission, we will closely evaluate disease trends as restrictions are lifted.
25. What if public health guidelines for COVID-19 change? Can this approval be revoked?
Requirements may evolve to reflect new public health guidelines, and the city can revoke approvals at any time, particularly if there is an increase in COVID-19 cases tied to any of these locations.

RIGHT-OF-WAY and STREET CLOSURES

26. What will the Department of Transportation and Infrastructure (DOTI) consider when reviewing a proposal to use or close the public right of way?
Upon receipt of a right of way permit request, a right of way inspector will visit the business location and consider the closure proposal from a mobility and safety perspective. An inspector may be able to approve a simple inspection in the field and issue the permit the following business day. More complex requests will be reviewed for:

- Safety: ensuring any closure of the public right of way is done safely.
- Mobility: considering impacts to people’s ability to get around the closure by foot, bike, wheelchair and car and how the proposal mitigates impacts with a traffic control plan, if necessary.
- Local and emergency access: local access to adjacent homes and businesses must be maintained.

Following implementation of any right of way closure, DOTI will do a final inspection to ensure the closure is meeting the permit requirements.

Please note the right of way permit request is different from the initial proposal submittal. After initial submittal, if the request includes expanding onto the public right of way, the applicant will receive instructions for how to apply for the right of way permit.

27. What types of right of way will restaurants and bars be able to use?
Restaurants and bars may request closure of sidewalks and streets, including parking lanes and travel lanes.

28. Will the city provide barriers for street closure or would businesses need to rent them?
Businesses will need to provide and maintain all necessary barricades for street closures.

29. What will the right of way permit cost?
There will be no cost for most right of way permits. However, an expansion proposal that requires new construction may require a construction permit that comes with a fee. A business that is proposing to close the public right of way may have costs related to securing barricades, developing a traffic control plan and creating seating areas in the new space.

30. What are the insurance requirements for businesses expanding onto public property?
Applicants must maintain insurance coverage for the full term of the street occupancy permit through the end of this program and use of the public space. The insurance policy must name the City and County of Denver, its elected and appointed officials, employees and volunteers as an additional insured, with minimum limits of coverage of $250,000/$500,000 for bodily injury and $10,000 for property damage, naming the location/address of the encroachment on public property for which
permit is issued, or the physical address. This requirement is further detailed in Chapter 49 of the Denver Revised Municipal Code, Section 49-357 and/or Section 49-463.

31. Can I request a temporary loading area on an adjacent public street to facilitate customer pick up of food orders?
The city is currently evaluating common loading zones and may issues these upon request at no charge. Please contact the City Curbside and Parking team at parking.operations@denvergov.org to request a loading zone.

32. How will you handle it if a city project or private development project has already pulled a right of way permit for a particular area or location?
Work that DOTI is already aware of and that may be moving through city processes would take priority over a newly received request; both may be accommodated, depending on the actual proposal and timing of the closures.

PARKING LOTS and PRIVATE PROPERTY

33. Are zoning permits required?
No.

34. Can I close a parking lot, or use some spaces in a parking lot, for this program?
It depends.

There are two zoning codes in effect in Denver. Most private property in Denver is zoned under the Denver Zoning Code. If your property is zoned under the Denver Zoning Code (DZC), you can use outdoor space on your own zone lot (private property) or outdoor space on a neighboring property. This can include using any number of off-street parking spaces located on your own or on a neighboring zone lot (private property) for the outdoor expansion. Creation of an outdoor space on a different private property other than the one where your business is located requires the other property owner’s consent.

If your property is zoned under the Former Chapter 59 zoning code (FC59), you can only use outdoor area located on your own zone lot and you can only occupy off-street parking spaces that are above and beyond the minimum number of parking spaces required by the zoning code. Examples of FC59 zone districts include B-3, B-4, R-MU-20, C-MU-10, C-MU-20, I-1.

Look up zoning by property address: denvergov.org/zoning

35. I don’t have any outdoor space to use. Can I use a neighbor’s parking lot or open area?
It depends. See same answer above.
Under the Governor’s Executive Order D 2020 093, two or more on-premises liquor licensees and retail food establishments may share a Communal Outdoor Dining Area, which shall be subject to the rules outlined in the Colorado Liquor Enforcement Division’s Emergency Regulation 47-1103 and governed by a security and control plan agreed to by all licensees associated with the Communal Outdoor Dining Area. All customers at a table may only purchase or consume food and alcohol from a single licensee associated with the Communal Outdoor Dining Area.
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36. Can I use a neighboring restaurant’s patio, if that restaurant isn’t open?
Yes, if you have that property owner’s permission and the neighboring restaurant does not have a liquor license. Alcohol service may be extended if they also have a liquor license and if they apply for a Communal Outdoor Dining Area. All customers at a table may only purchase or consume food and alcohol from a single licensee associated with the Communal Outdoor Dining Area.

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37. Do I need to provide additional parking for the new expanded outdoor area of my restaurant/bar?
No.

38. What zone districts are allowed?
- Denver Zoning Code: Mixed-Use Commercial Zone Districts, and all PUD zone districts that allow an eligible business use. “Mixed-Use Commercial Zone Districts” are defined and listed in DZC, Article 13, Division 13.3, Definitions. DZC may be found at: www.denvergov.org/zoning.
- Former Chapter 59: All B, MS, H, C-MU, R-MU, T-MU, PRV, Gateway, H, and I zone districts, and all PUD zone districts that allow an eligible business use.

BUILDING PERMITS

39. Do I need electrical permits?
Yes, if the outdoor space will have lighting or electric heat installed. Electrical installations of 20 amps or less only need a quick permit and an inspection; installations of circuits over 20 amps will require electrical plan review before permits can be issued.

Gas-fired temporary heating will require a fire permit.

40. Are building permits required?
In most cases, no. Special cases that would require building permits:
- Installing a fence or barrier that is over 5 feet 9 inches in height
- Installing a patio covering

BUSINESS/LIQUOR LICENSING and PUBLIC POSTINGS

41. Do I need state approval?
Yes, Excise and Licenses will submit your application to the state for expedited concurrent review.

42. How can I submit my application if I am waiting on my Right-of-Way permit?
You can submit a Right of Possession Waiver at the point of initial application. The applicant must have the approved right of way permit on hand before the license will be issued.

43. We are still waiting on our liquor license hearing. Can we apply for extra space in the meantime?
Yes.

44. Does my cabaret license extend to the new outdoor area?
No.

45. If we decide to use a self-seating/fast casual model, will it be possible for alcohol sales to occur at a counter/window and then brought to the expanded patio?
Yes, provided your patio is part of your liquor license.

46. What is the 5-day notification posting?
It is a posting to notify the neighborhood of the change of the liquor license and provide an opportunity for feedback. No hearing is required unless there are 15 signatures collected or 15 notices sent to the Denver Department of Excise and Licenses. This is only required for businesses with a liquor license.