# **Fair Housing Act**

Title VIII of the Civil Rights Act of 1968 Context:

- De jure racial discrimination in housing
- Housing segregation based on race
- Civil Rights Movement
- Kerner Commission (1968)

"our nation is moving toward two societies, one Black, one white – separate and unequal"



# **Fair Housing Act**

Prohibited discrimination concerning the sale, rental, and financing of housing based on:

- Race
- Color
- Religion
- National Origin
- Sex (Act Amended 1974)
- Familial Status (1988)
- Disability (1988)
- Sexual Orientation/Gender Identity by Rule Interpreting Sex (2012)



## **Going Beyond Just Anti-Discrimination:**

Administer programs "in a manner affirmatively to further the policies" of the Fair Housing Act

42 U.S.C. §3608(e)(5)

Do "more than simply refrain from discriminating;" must also "assist in ending discrimination & segregation"

NAACP v. Sec. of HUD, 817 F.2d 149 (1st Cir. 1987)



# **HUD Rule Issued July 2015**

- Public Housing Authorities and Recipients of Federal funds like CDBG/Home
- Data and mapping
- Community engagement requirements
- Making Analysis of Impediments real
- Action to remove those identified
- Regional collaboration encouraged but not required



Texas Dept. of Housing and Community Affairs v. Inclusive Communities Project, Inc., 576 U.S. \_\_\_\_ (2015)

Claim: State allocation of tax credits too focused on minority areas vs. white

- disparate impact claims allowed under FHA, but plaintiff must prove defendant's policies are cause of disparity
- statistical disparity alone not enough
   (Remand resulted in loss couldn't prove)



## Examples of Judgments/Settlements:

- Westchester County
- Baltimore County
- Minneapolis and St. Paul (Fair Housing Implementation Council: Minneapolis and St. Paul, Anoka County, Dakota County, Hennepin County, Ramsey County, Washington County, Bloomington, Coon Rapids, Eden Prairie, Minnetonka, Plymouth and Woodbury)





# Resident Preference Policies





## **Preference Policy Concept**

- Purpose: Provide preference for portion of units in new affordable housing developments for a specific population (ex: residents that have been displaced or are at risk of being displaced)
- But, residents with preference must also meet requirements of the specific housing development:
  - Must be income qualified
  - Must meet other requirements of the housing development
    - » Special populations (ex. seniors)
    - » Rental vs. for sale
    - » Specific AMI level







- Examples of resident preference policies in other cities:
  - Portland's Preference Policy
  - San Francisco's Neighborhood Resident Housing Program (NRHP)
  - San Francisco's Anti-Displacement Housing Preference (ADHP)





### **Portland Preference Policy**

- Purpose: Help families stay in their neighborhoods and help others move back into the Interstate Corridor urban renewal area
  - Preference applied to new development with federal and local resources in North and Northeast Portland
  - Focused on direct and economic displacement
- Qualifications:
  - Give **preference** to families based on:
    - The amount of urban renewal activity that occurred where they lived
    - Address generational displacement of families by urban renewal
    - Give preference to families regardless of where they currently live
    - Give top priority to families with property taken by the city
- Administration of program: Waitlist used to fill units in projects developed in inner North and Northeast neighborhoods where urban renewal displaced residents.





### **Portland's Preference Point System**

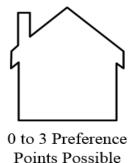
#### Criteria:

Plan uses a 6-point ranking system to generate and maintain a waitlist

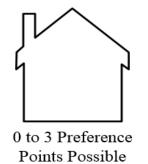
- 0-3 points for the households applying
- 0-3 points for the households' ancestors
- Families who have had property taken by the city in North and Northeast Portland move to the top of the list



#### Households Applying



#### Household's Ancestors



DenverGov.org 311





#### Example of Portland's Preference Policy:

- 80-unit housing project received a \$7.35 million loan from the Urban Renewal Area fund with affordability between 30-60% AMI
- It will also be the first city-funded project to use Portland Housing Bureau's preference policy to prioritize rental homes for previously-displaced residents.
  - Policy gives preference for housing development to families and their ancestors who were directly displaced from the North and Northeast neighborhoods by urban renewal



## San Francisco's Neighborhood Resident Housing Preference (NRHP)

- Purpose: The NRHP is designed to benefit residents living in the same neighborhood as projects containing city supported affordable housing units
  - Policy only applies to projects that receive local funding from city
  - Applies to new residential developments with 5 or more affordable housing units (city funded or inclusionary), 40% of the units in the development are set aside for the preference

#### Qualifications:

 At least one member of household must have a primary residence located in Supervisorial (Council) District as project or within ½ mile buffer of the project

#### Administration of program:

- Applicants who qualify for the preference are included in a special lottery pool
- Once 40% of the units are filled from the Neighborhood Preference pool, any additional neighborhood residents are included among other applicants from outside the neighborhood for consideration for the remaining units.



# San Francisco's Anti-Displacement Housing Preference (ADHP)

- Purpose: ADHP is designed to benefit residents living in neighborhoods undergoing extreme displacement pressure (economic displacement)
  - Policy only applies to projects that receive federal funding from city
  - Applies to new residential developments with 5 or more federally funded affordable housing units, 40% of the units in the development are set aside for the preference

#### Qualifications:

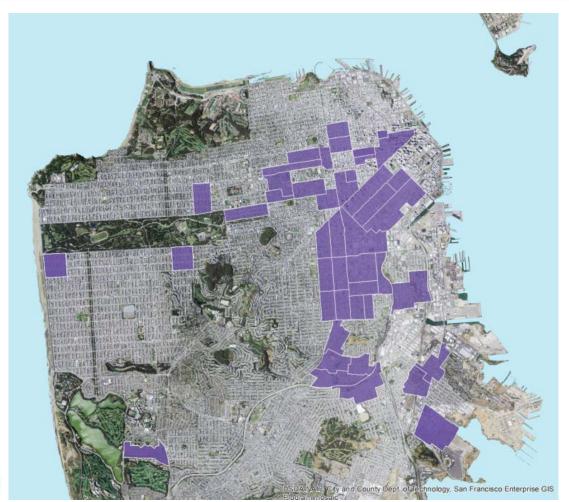
 Lottery preference given to households living in citywide census tracts that have been identified as having the greatest risk of displacement.

#### Administration of program:

- Applicants who qualify for the preference are included in a special lottery pool
- Once 40% of the units are filled from the Anti-Displacement Preference pool, any additional neighborhood residents are included among other applicants from outside the neighborhood for consideration for the remaining units.



# San Francisco Census Tracts Undergoing Displacement and Gentrification





#### **Applicants Experiencing Homelessness**

#### San Francisco's NRHP and ADHP preferences:

– Applicants who are homeless at the time of application may demonstrate eligibility for the NRHP and ADHP preference by providing a letter from a case manager or homeless shelter attesting to the fact that the applicant is homeless and identifying where they are currently staying.



# DENVER THE MILE HIGH CITY

#### **Considerations**

Considering a preference policy requires careful analysis of the possible impacts under the Fair Housing Act, including:

- 1) Understanding the demographic and geographic trends of the city at large
- 2) Understanding the demographic and geographic trends of the population that could be served by housing investments
- 3) Determining framework for the preference policy (ex: based on economic displacement)
- 4) Developing methodology for implementing the framework (ex: process to identify census tracts)
- 5) Confirming that methodology for the framework will not have a disparate impact under Fair Housing Act
- 6) Implementing the preference policy framework for a real project
- 7) Analyzing the outcomes of the preference policy for populations served



#### **Considerations**



- Questions for Exploring the Framework
  - What kind of projects/funding would preference apply to? (ex: federal, local or both)
  - Citywide vs. area specific approach (ex: North and Northeast Portland policy)
  - Approach to determining preference (ex: direct and/or economic displacement)
  - Specific method and criteria for determining preference (ex: documentation to demonstrate residency or past residency, length of time in area, etc.)
  - Administration of policy (ex: special lottery, waiting list)



### City's Affirmatively Furthering Fair Housing (AFFH) Process

- The Regional planning process began in Summer 2017
- Includes the following jurisdictions:
  - The City and County of Denver
  - The Housing Authority of the City and County of Denver
  - The City of Aurora
  - The Housing Authority of the City of Aurora
  - The Boulder Broomfield Consortium
  - Boulder County Housing Authority
  - Boulder Housing Partners
  - Longmont Housing Authority
- Plan due to HUD April 2018



# Questions/Discussion

