Alcohol Policy Proposed Changes:
Survey Summary

Survey Details
- Dates open: 4/2/18 to 4/22/18
- Total Responses: 4,450
- Completion Rate: Approx. 75%

Who Responded?
For the over 4,000 respondents, information on age and zip code was collected. The zip codes were very diverse across the Denver metro area, with the majority residing in the City and County of Denver. The largest grouping of respondents was in 80209 and 80210, which is central Denver (north and south of Washington Park). These zip codes made up approximately 22% of respondents when combined.

Table 1: Zip codes with the most respondents (n=4446)

<table>
<thead>
<tr>
<th>Zip code</th>
<th>#</th>
<th>%</th>
<th>Neighborhood (approximate)</th>
<th>Region of City (approximate)</th>
</tr>
</thead>
<tbody>
<tr>
<td>80209</td>
<td>533</td>
<td>11.99%</td>
<td>Central</td>
<td>Wash Park north</td>
</tr>
<tr>
<td>80210</td>
<td>442</td>
<td>9.94%</td>
<td>Central – south</td>
<td>Wash Park south</td>
</tr>
<tr>
<td>80211</td>
<td>313</td>
<td>7.04%</td>
<td>NW</td>
<td>Highlands</td>
</tr>
<tr>
<td>80206</td>
<td>309</td>
<td>6.95%</td>
<td>Central</td>
<td>Cheesman area</td>
</tr>
<tr>
<td>80205</td>
<td>266</td>
<td>5.98%</td>
<td>Central</td>
<td>City Park area</td>
</tr>
<tr>
<td>80220</td>
<td>261</td>
<td>5.87%</td>
<td>East</td>
<td>Park Hill South</td>
</tr>
<tr>
<td>80218</td>
<td>233</td>
<td>5.24%</td>
<td>Central</td>
<td>Cheesman area</td>
</tr>
<tr>
<td>80203</td>
<td>157</td>
<td>3.53%</td>
<td>Central</td>
<td>Civic Center/Cap Hill area</td>
</tr>
<tr>
<td>80212</td>
<td>152</td>
<td>3.42%</td>
<td>NW</td>
<td>W Highlands/Berkely/Sloans</td>
</tr>
<tr>
<td>80207</td>
<td>150</td>
<td>3.37%</td>
<td>East</td>
<td>Park Hill North</td>
</tr>
<tr>
<td>80204</td>
<td>144</td>
<td>3.24%</td>
<td>West</td>
<td>W Colfax/Sloans Lake</td>
</tr>
<tr>
<td>80238</td>
<td>130</td>
<td>2.92%</td>
<td>NE</td>
<td>Stapleton area</td>
</tr>
<tr>
<td>80223</td>
<td>117</td>
<td>2.63%</td>
<td>SW</td>
<td>Overland Park area</td>
</tr>
<tr>
<td>80219</td>
<td>110</td>
<td>2.47%</td>
<td>SW</td>
<td>Westwood/Harvey Park area</td>
</tr>
<tr>
<td>80222</td>
<td>103</td>
<td>2.32%</td>
<td>SE</td>
<td>University Hills area</td>
</tr>
<tr>
<td>80202</td>
<td>101</td>
<td>2.27%</td>
<td>NW central</td>
<td>Union Station area</td>
</tr>
<tr>
<td>80224</td>
<td>96</td>
<td>2.16%</td>
<td>SE</td>
<td>Cory Merrill area</td>
</tr>
<tr>
<td>80237</td>
<td>95</td>
<td>2.14%</td>
<td>SE</td>
<td>Hampden South area</td>
</tr>
<tr>
<td>80231</td>
<td>93</td>
<td>2.09%</td>
<td>SE</td>
<td>Hampden area</td>
</tr>
<tr>
<td>80230</td>
<td>58</td>
<td>1.30%</td>
<td>East</td>
<td>Windsor/Lowry area</td>
</tr>
<tr>
<td>80249</td>
<td>55</td>
<td>1.24%</td>
<td>NE</td>
<td>GVR</td>
</tr>
<tr>
<td>80221</td>
<td>40</td>
<td>0.90%</td>
<td>NW</td>
<td>North of Chafee Park</td>
</tr>
<tr>
<td>80236</td>
<td>40</td>
<td>0.90%</td>
<td>SW</td>
<td>Bear Valley</td>
</tr>
<tr>
<td>80216</td>
<td>34</td>
<td>0.76%</td>
<td>NW</td>
<td>Sunnyside-Swansea area</td>
</tr>
<tr>
<td>80246</td>
<td>34</td>
<td>0.76%</td>
<td>SE</td>
<td>Glendale area</td>
</tr>
<tr>
<td>80123</td>
<td>27</td>
<td>0.61%</td>
<td>SW</td>
<td>Marston area</td>
</tr>
<tr>
<td>80247</td>
<td>25</td>
<td>0.56%</td>
<td>SE</td>
<td>Windsor area</td>
</tr>
<tr>
<td>80239</td>
<td>24</td>
<td>0.54%</td>
<td>NE</td>
<td>Montbello</td>
</tr>
<tr>
<td>80227</td>
<td>21</td>
<td>0.47%</td>
<td>SW</td>
<td>W of Harvey Park</td>
</tr>
</tbody>
</table>
The age chart below shows that there was a larger response rate from 31-40 year-old respondents than other age groups. Due to more responses from those 40 and under in this survey, four categories will be looked at in the analysis:

1. Overall
2. 40 and under
3. 41 to 60
4. 61 and over

Despite the increase in numbers for those 40 and under, there were enough responses from those 41 and older to make strong conclusions, and the percentages align with city population distribution. For reference, the age groupings in Denver overall (per Census 2010 Demographic Profile Data):

<table>
<thead>
<tr>
<th>AGE GROUP</th>
<th>% OF POPULATION</th>
</tr>
</thead>
<tbody>
<tr>
<td>under 20</td>
<td>24.0%</td>
</tr>
<tr>
<td>20-29</td>
<td>18.90%</td>
</tr>
<tr>
<td>30-39</td>
<td>17.70%</td>
</tr>
<tr>
<td>40-49</td>
<td>12.90%</td>
</tr>
<tr>
<td>50-59</td>
<td>11.60%</td>
</tr>
<tr>
<td>60-69</td>
<td>7.80%</td>
</tr>
<tr>
<td>70+</td>
<td>7.2%</td>
</tr>
</tbody>
</table>

Table 2: Age of Respondents (n=4452)

A question was asked about how many times individuals had attended or secured a permit for a public event, private event, and athletic event in a Denver Parks and Recreation (DPR) park or building. This showed that overall, the clear majority had not secured a permit, but 92.43% had attended at least 1 public event in a DPR park or building over the last 12 months. 55.82% attended at least one private event in a DPR park or building, and 60.87% attended at least one athletic event in a DPR park or building.
Proposed Changes: Survey Findings

The rest of the survey asked about opinions on the proposed changes to the Alcohol Policy. All of the following questions were asked on a scale of: Strongly Disagree (1), Disagree (2), Neither agree nor disagree (3), Agree (4), and Strongly Agree (5). As mentioned earlier, due to more respondents aged 40 or under in this survey, there were enough responses from those 41 and older to make strong conclusions, and the percentages align with city population distribution. Four categories will be looked at in the analysis:

1. Overall
2. 40 and under
3. 41 to 60
4. 61 and over

For mostly all the questions, over 50% of respondents agree with the proposed changes in this survey, both overall and by age group divisions. Approximately 4% of respondents provided comments on the proposed changes, which highlight the nuances of their responses, and a summary of the comments is provided for each question.
QUESTION 4: Current Status - Organizations or individuals who apply for a public event permit at a DPR park must obtain a "special event liquor license" through Denver Excise and License (Excise and License) in order to serve or sell alcoholic beverages during the event (i.e. a festival in the park, a neighborhood festival, a concert in the park, etc.). Specific sites are listed that define which parks allow the sale and/or service of alcoholic beverages for each permit type (click here for more information on current rules). In the matrix below, mark to what degree you agree with the proposed changes:

- DPR proposes REMOVING the stipulation of obtaining a "special event liquor license" and instead, allowing Excise and License to determine the appropriate license for each permit.
- DPR proposes ADDING the regulation that the service/sale of alcohol must end at least one hour prior to curfew (curfew in DPR parks and buildings is 11:00pm).
- DPR proposes to ALLOW for the service and sale of alcoholic beverages at any park under the appropriate park permit, except as restricted in the policy. This would eliminate the list of specific parks that allow permitted events with alcohol and allow all the opportunity to be permitted for such events.

Overall, respondents AGREE with the following proposed changes:

- DPR proposes REMOVING the stipulation of obtaining a "special event liquor license" and instead, allowing Excise and License to determine the appropriate license for each permit.
  - **66.5% overall agree or strongly agree (the blue column).** There were 3724 respondents overall for this question.
    - For respondents 40 years and younger, 74.95% agree or strongly agree (orange column). There were 1,915 respondents in this category.
    - For respondents 41 to 60 years old, 62.74% agree or strongly agree (grey column). There were 1,184 respondents in this category.
    - For respondents 61 years or older, 47.75% agree or strongly agree (yellow column). There were 625 respondents in this category.

- DPR proposes ADDING the regulation that the service/sale of alcohol must end at least one hour prior to curfew (curfew in DPR parks and buildings is 11:00pm).
  - **64.75% overall agree or strongly agree (the blue column).** There were 3724 respondents overall for this question.
    - For respondents 40 years and younger, 56.62% agree or strongly agree (orange column). There were 1,915 respondents in this category.
    - For respondents 41 to 60 years old, 70.98% agree or strongly agree (grey column). There were 1,184 respondents in this category.
    - For respondents 61 years or older, 78.08% agree or strongly agree (yellow column). There were 625 respondents in this category.

- DPR proposes to ALLOW for the service/sale of alcoholic beverages at any park under the appropriate park permit, except as restricted in the policy. This would eliminate the list of specific parks that allow permitted events with alcohol and allow all the opportunity to be permitted for such events.
  - **77.67% overall agree or strongly agree (the blue column).** There were 3724 respondents overall for this question.
    - For respondents 40 years and younger, 90.23% agree or strongly agree (orange column). There were 1,915 respondents in this category.
For respondents 41 to 60 years old, 71.38% agree or strongly agree (grey column). There were 1,184 respondents in this category.

For respondents 61 years or older, 50.89% agree or strongly agree (yellow column). There were 625 respondents in this category.

**COMMENTS (approx. 210 total comments)**

- Some stated general agreement with the changes.
  - “Love the idea of making it easier to obtain a permit and increasing the number of parks that can serve alcohol.”

- The time proposed of when service/sales end (one hour before curfew) was mentioned many times.
  - Most comments felt it was too early, and that 30 minutes would be sufficient (if any).
  - Some comments felt it was too late, and parks with close neighbors should close service/sales two hours prior to curfew.

- Most comments centered around the idea of alcohol in the parks overall.
  - Comments here discussed not wanting alcohol in parks at all for varying reasons (health, activity, impacts, other locations for people to serve alcohol at events, and a feeling that this would indicate DPR “is encouraging bad behavior”).
    - “I strongly disagree. I have been on both sides of this issue; I’ve attended events in Denver’s parks, have obtained permits for these and am also a resident within 2 blocks of Washington Park...However, as a resident I have seen firsthand the problems that arise with alcohol consumption in our parks, and they are significant…”

- Enforcement of allowing alcohol at events, or any further consumption of alcohol in parks was a common issue in comments as well:
  - “Events with alcohol typically invite some form of trouble and if the police don’t actively patrol a park it could be a recipe for disaster. It also invites loud and potentially malicious behavior in parks that are surrounded by residents with children.”
• Others felt that some parks needed to be excluded from this proposed change, stating that it depends on the park size, the locations, etc.
  o “Many Denver parks, especially small ones, are very near to houses. I believe that only Denver’s largest parks, where there’s ample space away from homes, should be allowed to host such events.”
• Questions on this policy were noted:
  o Will this lead to MORE events in parks?
  o Does this mean even small neighborhood parks will have events with alcohol?
  o Will Wash Park have kegs in the park?
  o Is this being done to please commercial interests?

**Question 5: Current Status: Alcoholic beverages served/sold at public events (i.e. a concert or festival in a park, a public neighborhood festival, etc.) are limited to beer, wine, and champagne -- they can serve/sell hard liquor only if provided in a pre-mixed/pre-packaged form. Sloan’s Lake Park is limited to only two (2) permitted public events per year that serve/sell alcoholic beverages, and they are limited to only serve/sell beer and wine. In the matrix below, mark to what degree you agree with the proposed changes:**

- DPR proposes to REMOVE the restriction that hard liquor can only be served/sold as a pre-mixed/pre-packaged drink.
- DPR proposes to REMOVE the restriction on Sloan’s Lake, to have it follow the same event regulations as all other parks. This means that the limit to two public events per year with alcoholic beverages will be removed, and the limitation to serving only beer and wine will be removed.

**Overall, respondents AGREE with the following proposed changes:**

- DPR proposes to REMOVE the restriction that hard liquor can only be served/sold as a pre-mixed/pre-packaged drink.
  o **68.01% overall agree or strongly agree (the blue column).** There were 3,627 respondents overall for this question.
    ▪ For respondents 40 years and younger, 80.40% agree or strongly agree (orange column). There were 1,863 respondents in this category.
    ▪ For respondents 41 to 60 years old, 62.62% agree or strongly agree (grey column). There were 1,149 respondents in this category.
    ▪ For respondents 61 years or older, 40.36% agree or strongly agree (yellow column). There were 615 respondents in this category.
- DPR proposes to REMOVE the restriction on Sloan’s Lake, to have it follow the same event regulations as all other parks. This means that the limit to two public events per year with alcoholic beverages will be removed, and the limitation to serving only beer and wine will be removed.
  o **77.32% overall agree or strongly agree (the blue column).** There were 3,627 respondents overall for this question.
    ▪ For respondents 40 years and younger, 89.03% agree or strongly agree (orange column). There were 1,863 respondents in this category.
    ▪ For respondents 41 to 60 years old, 72.10% agree or strongly agree (grey column). There were 1,149 respondents in this category.
    ▪ For respondents 61 years or older, 51.40% agree or strongly agree (yellow column). There were 615 respondents in this category.
• Some agree that steps should be made to equalize the differences between park rules.
  o “Please stop treating the parks differently based on the adjacent neighborhood complaints.” And “All parks should have the same restrictions and rules”
  o “Good changes, consistency is key. I don’t have any issues with hard liquor being served, as long as the bartenders/food trucks/carts are responsible with storing the alcohol and checking ID’s.”

• Many comments focused on the belief that hard liquor/alcohol should still be prohibited.
  o “I strongly agree that Sloan’s Lake should be allowed more events, but events outside of buildings should be limited to beer and wine.”
  o “We do not need hard alcohol at family parks. We already have to deal with public marijuana use and we do not have enough police to ensure safety of families if alcohol restrictions are eased.”

• Questions on this policy were noted:
  o Policy change will lead to overuse of parks and too many events (“unrestricted events”)
    ▪ “Instead of removing the annual number of events limit, increase it (3 to 5 events). It is important to still define a maximum to protect the safety and leisure of local residents.”
  o Not understanding why Sloan’s Lake has a different rule than others in the first place.
Q6. Current Status: Only 3.2% beer may be served/sold at races and walks, and it must occur within a restricted area at the end of the race or walk. There is a limit of two (2) races/walks per park/per year, that can permit for the service/sale of alcohol. The "3.2%" in 3.2% beers represents the percentage of alcohol by weight, which means that there's about 3-4 percent alcohol by volume in the beer. In the matrix below, mark to what degree you agree with the proposed changes:

- DPR proposes to ALLOW all alcoholic beverages to be served/sold at races and walks. This would make the regulation for races and walks the same as for public events.
- DPR proposes to REMOVE the restriction for services/sale to only be at the end of the race or walk, but instead ALLOW it to be located just at one DPR-approved designated area (not directly on the course).
- DPR proposes to REMOVE the restriction on races and walks, which currently limits the service/sale of alcohol to two per park, per year. This would mean that there are no limitations on the number of permitted races/walks that serve alcoholic beverages (with normal rules in place such as permitting requirements, public event rules, rest periods, noise regulations, and capacity).

Overall, respondents AGREE with these proposed changes, though it varies by age:

- DPR proposes to ALLOW all alcoholic beverages to be served/sold at races and walks. This would make the regulation for races and walks the same as for public events.
  - 77.61% overall agree or strongly agree (the blue column). There were 3,531 respondents overall for this question.
    - For respondents 40 years and younger, 91.64% agree or strongly agree (orange column). There were 1,811 respondents in this category.
    - For respondents 41 to 60 years old, 71.17% agree or strongly agree (grey column). There were 1,115 respondents in this category.
    - For respondents 61 years or older, 47.33% agree or strongly agree (yellow column). There were 605 respondents in this category.

- DPR proposes to REMOVE the restriction for services/sale to only be at the end of the race or walk, but instead ALLOW it to be located just at one DPR-approved designated area (not directly on the course).
  - 68.21% overall agree or strongly agree (the blue column). There were 3,531 respondents overall for this question.
    - For respondents 40 years and younger, 75.82% agree or strongly agree (orange column). There were 1,811 respondents in this category.
    - For respondents 41 to 60 years old, 65.15% agree or strongly agree (grey column). There were 1,115 respondents in this category.
    - For respondents 61 years or older, 50.92% agree or strongly agree (yellow column). There were 605 respondents in this category.

- DPR proposes to REMOVE the restriction on races and walks, which currently limits the service/sale of alcohol to two per park, per year. This would mean that there are no limitations on the number of permitted races/walks that serve alcoholic beverages (with normal rules in place such as permitting requirements, public event rules, rest periods, noise regulations, and capacity).
  - 75.57% overall agree or strongly agree (the blue column). There were 3,531 respondents overall for this question.
- For respondents 40 years and younger, 89.16% agree or strongly agree (orange column). There were 1,811 respondents in this category.
- For respondents 41 to 60 years old, 68.49% agree or strongly agree (grey column). There were 1,115 respondents in this category.
- For respondents 61 years or older, 47.75% agree or strongly agree (yellow column). There were 605 respondents in this category.

**COMMENTS (Approx. 160 total comments)**

- Some agree, with the proposed changes, however it was clear that removing “3.2” to many implied that regular beer would be allowed for public consumption, so agreements seemed to be based on this idea
  - “You can do away with 3.2 beer. Serve wine and beer only.”
  - “Please allow any % of beer and not just 3.2%.”

- Many comments discussed the idea of hard alcohol or liquor “going to far”.
  - “Races and walks don’t really need alcohol. However, I will admit that after a run I have enjoyed a beer to celebrate... Fundamentally I would agree that races/walks should follow a broader set of rules but my opinion is still to restrict anything other than beer/wine at all public events.”
  - “Drinking full strength alcohol contradicts health & wellness messaging of races and walks.”

- Fear of overusing parks for races
  - “Removing the restriction takes what is a healthy and family friendly event and turns it into something else. I am ok with expanding the number of events up to 4 per year but not to an unlimited number of events.”

- Some were concerned that enforcement cannot keep up with more alcohol at events, due to the implied consequences of overdrinking.
  - “The short and long term negative impacts of increasing/expanding use of parks and recreation facilities will greatly reduce the public’s desire and right to keep these facilities accessible. The costs to taxpayers via controlling the volumes of traffic and increased abusive behavior also reduces the quality of services currently available to everyone.”

- Questions on this policy were noted:
• Will this increase the number of runs/race in the parks?
• This will encourage drinking and behavior issues
• This is being proposed for money
  • “It seems like a sellout to the large event organizers who want to use the parks as adult playgrounds for the poor folks who are buying and living in the hive-like high rises that the developers are crowding into the city.”

Q7. Current Status: The DPR Alcohol Policy does not address alcoholic beverages at athletic events such as athletic practices, games, camps, clinics, or tournaments. In the matrix below, mark to what degree you agree with the proposed changes (changes along the left side). (n=3518)

- DPR proposes to PROHIBIT the service/sale of alcoholic beverages in association with athletic practices, games, camps, or clinic permits.
- DPR proposes to ALLOW the service and sale of alcoholic beverages in a designated area, outside of the field of play in association with tournament permits only.

Overall, respondents are more unsure about the following proposed changes, but leaning towards agreement – with one question that varied strongly by age:

- DPR proposes to PROHIBIT the service/sale of alcoholic beverages in association with athletic practices, games, camps, or clinic permits.
  • 42.18% overall agree or strongly agree (the blue column). There were 3,518 respondents overall for this question.
    ▪ For respondents 40 years and younger, 26.79% agree or strongly agree (orange column). There were 1,804 respondents in this category.
    ▪ For respondents 41 to 60 years old, 50.22% agree or strongly agree (grey column). There were 1,112 respondents in this category.
    ▪ For respondents 61 years or older, 73.62% agree or strongly agree (yellow column). There were 602 respondents in this category.

- DPR proposes to ALLOW the service and sale of alcoholic beverages in a designated area, outside of the field of play in association with tournament permits only.
  • 51.57% overall agree or strongly agree (the blue column). There were 3,518 respondents overall for this question.
    ▪ For respondents 40 years and younger, 54.03% agree or strongly agree (orange column). There were 1,804 respondents in this category.
    ▪ For respondents 41 to 60 years old, 52.17% agree or strongly agree (grey column). There were 1,112 respondents in this category.
    ▪ For respondents 61 years or older, 43.10% agree or strongly agree (yellow column). There were 602 respondents in this category.
COMMENTS (approx. 200 total comments)

- Most comments focused on why there would be any restrictions on games but not on tournaments, finding this contradictory.
  - “These two proposals seem in conflict with one another and other proposal that related to non-athletic. All events should be treated equally. I would recommend allowing service/sale/and consumption at athletic events within a designated area at least 25 feet from field of play.”
- However, many of these comments conflated the idea of public consumption with the idea of permitted allowance (which would be operated under two different rules).
  - “I play in USTA tennis tournaments and I would like to be able to bring wine when our team hosts another team. I think it is ridiculous that only 3.2% beer is allowed. I agree that all park users must be required to behave and clean up after themselves”
  - Many appear to believe that it was allowed for “beer leagues” and club sports to have beer, so there are comments about that idea not changing.
    - “Beer league sports are part of the social fabric in the US, particularly in a city as active as Denver. Might as well be honest about it so that it’s all above board because people will be partaking either way.”

Q8. Current Status: Alcoholic beverages can only be served (not sold) at private events at DPR’s event facilities (i.e. for a wedding held at the City Park Pavilion, a fundraiser at Chief Hosa Lodge, etc.). All events at the Washington Park Boathouse are restricted to the service of beer, wine and champagne. Only beer, wine and champagne can be served at private events in parks at DPR’s special occasion sites (i.e. weddings at Confluence Park, etc.). In the matrix below, mark to what degree you agree with the proposed changes:

- DPR proposes to ALLOW all alcoholic beverages to be served and sold at DPR event facilities and special occasion sites
- DPR proposes to ALLOW all alcoholic beverages to be served and sold at Washington Park Boathouse (making it equal to other event facilities).

Overall, respondents AGREE with both questions:

- DPR proposes to ALLOW all alcoholic beverages to be served and sold at DPR event facilities and special occasion sites.
- **78.87% overall agree or strongly agree (the blue column).** There were 3,431 respondents overall for this question.
  - For respondents 40 years and younger, 90.93% agree or strongly agree (orange column). There were 1,755 respondents in this category.
  - For respondents 41 to 60 years old, 74.33% agree or strongly agree (grey column). There were 1,088 respondents in this category.
  - For respondents 61 years or older, 51.28% agree or strongly agree (yellow column). There were 588 respondents in this category.

- DPR proposes to ALLOW all alcoholic beverages to be served and sold at Washington Park Boathouse (making it equal to other event facilities).
  - **80.57% overall agree or strongly agree (the blue column).** There were 3,431 respondents overall for this question.
    - For respondents 40 years and younger, 91.96% agree or strongly agree (orange column). There were 1,755 respondents in this category.
    - For respondents 41 to 60 years old, 76.10% agree or strongly agree (grey column). There were 1,088 respondents in this category.
    - For respondents 61 years or older, 54.85% agree or strongly agree (yellow column). There were 588 respondents in this category.

## Question 8: Percentage Agree and Strongly Agree with Proposed Change

![Bar Chart](chart.png)

### COMMENTS (approx. 115 total comments)

- Some comments agreed with the proposed changes at Washington Park.
  - “My wife and I got married at the Boathouse in Wash Park and while we didn’t suffer without booze, it seemed a largely unnecessary restriction. Great choice to remove for private events.”
  - “It seems reasonable for special private events.”

- Others were concerned about the implication of alcohol at the Boathouse.
  - “This proposed change will increase public intoxication and DUls and risks leading to increased violence on the parks from the intoxicated people.”
  - Safety was a common concern.
- “This proposed change will increase public intoxication and DUIs and risks leading to increased violence on the parks from the intoxicated people.”

- There were many comments in this response that believe hard alcohol or liquor should still be prohibited.
  - “I see no reason NOT to remove the 3.2% alcohol restriction for beer at all events and locations allowing alcohol. I see no reason to allow fluids with a higher alcohol content than "regular" beer, wine and champagne.”

- Questions on this policy were noted:
  - Some comments lead to a perceived notion that DPR will be running bars within our parks
  - Some commented that this is being done to make money
  - Others were concerned about the competition changes would make for nearby bars and restaurants
    - “The sale of alcohol is going to raise demand and competition for facilities. How is the city prepared to deal with this? Will prices rise? Will waiting lists expand? How will the city manage this demand?”

**Q9. Current Status: The DPR Alcohol Policy does not address alcohol at permitted demonstrations/assemblies (i.e. an organized public protest or march). In the matrix below, mark to what degree you agree with the proposed change:**

- DPR proposes to PROHIBIT the sale or service in association with a demonstration/assembly

**Overall, respondents AGREE with the proposed change:**

- DPR proposes to PROHIBIT the sale or service in association with a demonstration/assembly permit
  - 72.07% overall agree or strongly agree (the blue column). There were 3,426 respondents overall for this question.
    - For respondents 40 years and younger, 62.58% agree or strongly agree (orange column). There were 1,753 respondents in this category.
    - For respondents 41 to 60 years old, 77.81% agree or strongly agree (grey column). There were 1,086 respondents in this category.
    - For respondents 61 years or older, 89.78% agree or strongly agree (yellow column). There were 587 respondents in this category.
COMMENTS (approx. 95 total comments)

- Most agree because of the idea that protests should not have alcohol, that it would make protests too "heated", etc.
  - "This use, is the only use I see as being different enough in nature, to warrant having a different policy attached. Since it is a widely fluctuating number of people who are not all being checked in or accounted for in some way, combined with the fact that demonstrations and assemblies of people have a very different purpose and goal than any other type of event, this makes sense from a safety and wellbeing standpoint."

- Many comments, however, understand why alcohol would be prohibited here but state that this seems counter to the idea of making all events equal.
  - "Off other policies are being changed in the name of equality, make all permits equal. Either serve alcohol everywhere, or preferably nowhere."

- Some want to know the full definition of “assemblies” and why this is being done.
  - "Of course, I’m wondering why you have chosen this group for prohibition of alcohol.”

Q10. Current Status: Alcoholic beverages and 3.2% beer are prohibited in all DPR buildings with exceptions for: 1) buildings with a Concessionaire with a liquor license (i.e. most golf course clubhouses), and 2) buildings identified as Event Facility Permit Sites (i.e. City Park Pavilion). Alcoholic beverages are prohibited in recreation centers, senior centers, pools, and department offices. The ""3.2"" in 3.2 beers represents the percentage of alcohol by weight, which means that there's about 3-4 percent alcohol by volume in the beer. In 2019, state law will no longer require a designation for 3.2 beer, making the distinction from full-strength beer end. In the matrix below, mark to what degree you agree with the proposed changes:

- DPR proposes to allow ADDITIONAL EXEMPTIONS for private events at these DPR buildings (i.e. a wedding, a private party, etc.): Aqua Golf Clubhouse, Harvard Gulch Clubhouse, Carla Madison Recreation Center Rooftop, and Evergreen Lake House. This would allow them to serve/sell alcoholic beverages with a permit.

- DPR proposes to allow ADDITIONAL EXEMPTIONS for public events at these DPR buildings (i.e. a public fundraiser event, a public performance/concert, etc.): Aqua Golf Clubhouse, Harvard Gulch Clubhouse, Carla Madison Recreation Center Rooftop, and Evergreen Lake House. This would allow them to serve/sell alcoholic beverages with a permit.

- DPR proposes to ALLOW alcoholic beverages at permitted events at recreation centers and senior centers only when facility is closed (after-hours).

- DPR proposes to explicitly PROHIBIT events that serve/sell alcoholic beverages within 50 feet of playgrounds.

Overall, respondents AGREE with the proposed change:

- DPR proposes to allow ADDITIONAL EXEMPTIONS for private events at these DPR buildings (i.e. a wedding, a private party, etc.): Aqua Golf Clubhouse, Harvard Gulch Clubhouse, Carla Madison Recreation Center Rooftop, and Evergreen Lake House. This would allow them to serve/sell alcoholic beverages with a permit.
  - 83.99% overall agree or strongly agree (the blue column). There were 3,371 respondents overall for this question.
    - For respondents 40 years and younger, 91.26% agree or strongly agree (orange column). There were 1,723 respondents in this category.
For respondents 41 to 60 years old, 81.48% agree or strongly agree (grey column). There were 1,070 respondents in this category.

For respondents 61 years or older, 66.95% agree or strongly agree (yellow column). There were 578 respondents in this category.

DPR proposes to allow ADDITIONAL EXEMPTIONS for public events at these DPR buildings (i.e. a public fundraiser event, a public performance/concert, etc.): Aqua Golf Clubhouse, Harvard Gulch Clubhouse, Carla Madison Recreation Center Rooftop, and Evergreen Lake House. This would allow them to serve/sell alcoholic beverages with a permit.

- **81.74% overall agree or strongly agree (the blue column).** There were 3,371 respondents overall for this question.
  - For respondents 40 years and younger, 90.67% agree or strongly agree (orange column). There were 1,723 respondents in this category.
  - For respondents 41 to 60 years old, 78.27% agree or strongly agree (grey column). There were 1,070 respondents in this category.
  - For respondents 61 years or older, 61.50% agree or strongly agree (yellow column). There were 578 respondents in this category.

Respondents are still in agreement, but it is less strong, for the following (with one varying greatly by age):

DPR proposes to ALLOW alcoholic beverages at permitted events at recreation centers and senior centers only when facility is closed (after-hours).

- **63.55% overall agree or strongly agree (the blue column).** There were 3,371 respondents overall for this question.
  - For respondents 40 years and younger, 68.03% agree or strongly agree (orange column). There were 1,723 respondents in this category.
  - For respondents 41 to 60 years old, 61.79% agree or strongly agree (grey column). There were 1,070 respondents in this category.
  - For respondents 61 years or older, 53.34% agree or strongly agree (yellow column). There were 578 respondents in this category.

DPR proposes to explicitly PROHIBIT events that serve/sell alcoholic beverages within 50 feet of playgrounds.

- **59.91% overall agree or strongly agree (the blue column).** There were 3,371 respondents overall for this question.
  - For respondents 40 years and younger, 51.78% agree or strongly agree (orange column). There were 1,723 respondents in this category.
  - For respondents 41 to 60 years old, 63.57% agree or strongly agree (grey column). There were 1,070 respondents in this category.
  - For respondents 61 years or older, 77.49% agree or strongly agree (yellow column). There were 578 respondents in this category.
The playground rule came up a lot in comments, and while most wanted the distance to be further than 50 feet, the issue was debated, as well as the logistics of how this would work across the park system (Wash Park, Central Park, Sloans).

- “Although 50 yards within playgrounds would be better - 50ft is not very far.”
- “50 feet? Are you guys kidding? You think 50 feet will make a difference. BUT, your desire to create a 50-foot safe area demonstrates clearly that you know increased alcohol in our parks will have a negative impact on the quality of life. If there were no concerns about quality of life, you wouldn’t create a 50-foot safe zone. Hypocrites.”
- “How will this last point work (within 50 ft. of playgrounds) for small parks like Dailey Park in the Baker neighborhood? Will there only be 1 specific table or site where a booth can be set up?”
- Those who thought it should be less than 50 feet found the rule unnecessary.
  - Regarding playgrounds. I do not thing that proximity to a playground necessarily increases a minor’s chance of intentional or accidental ingestion. Nor do I think it increases other dangers.”

Questions on this policy were noted:
- Confusion on rec center access, or if DPR-run bars would be located in recreation centers.
  - “My concern is that they will close rec centers to capitalize on the sale of concessions.”
- Belief that this is done to make money
  - “50 feet from kids playing? The unbridled greed to make money off of booze is disgusting. Remember people will be driving to get home.”
Q11. Current Status: Currently, 3.2% beer may be consumed in open area of Denver parks (except where otherwise restricted). The DPR Alcohol Policy has multiple references to 3.2% beer.

In 2019, state law will no longer require a designation for 3.2 beer, likely ending the distinction from full-strength beer. In the matrix below, mark to what degree you agree with the proposed changes:

- DPR proposes to REMOVE references to 3.2% beer, and instead state that the State and/or City liquor and licensing laws will govern what alcoholic beverages can be consumed in open areas of Denver parks.

Overall, respondents AGREE with the proposed change:

- DPR proposes to REMOVE references to 3.2% beer, and instead state that the State and/or City liquor and licensing laws will govern what alcoholic beverages can be consumed in open areas of Denver parks.
  - **83.37% overall agree or strongly agree (the blue column).** There were 3,367 respondents overall for this question.
    - For respondents 40 years and younger, 91.34% agree or strongly agree (orange column). There were 1,721 respondents in this category.
    - For respondents 41 to 60 years old, 79.37% agree or strongly agree (grey column). There were 1,071 respondents in this category.
    - For respondents 61 years or older, 66.95% agree or strongly agree (yellow column). There were 575 respondents in this category.

**Question 11: Percentage Agree and Strongly Agree with Proposed Change**

![Question 11: Percentage Agree and Strongly Agree with Proposed Change](image)

**COMMENTS: (Approx. 195 total comments)**

- Comments focus on not knowing the implication of this proposed change, and if it would lead to “prohibition” of public consumption or not.
  - “I would like to see the change to state law first.”
  - “Does this mean its removing 3.2 and allowing consumption of beer or removing all reference that beer can be consumed? I’m in favor of being able to consume full strength beer but this is written unclearly.”
- Comments are clear that many agree with removing 3.2 but want the option for beer to remain.
3.2% beer is hard to distinguish from regular beer. There’s no point in adding something so difficult to enforce.

This will exclude any alcoholic beverage of any kind. STRONGLY DISAGREE, 3.2% should be allowed.

- A handful mentioned Washington Park, referencing the past experiences with public drinking and the negative effects as well as fears on the neighborhood impacts.
  - “Alcohol + Washington Park = noise complaints, public urination, trash, and parking issues in the neighborhoods surrounding the park. Please do not recreate the “spring break” atmosphere of recent years by allowing more alcohol in the park.”

- Questions on this policy were noted:
  - How do picnics apply to this (overall, not just public consumption).
  - Will enforcement change?
  - How will the state law impact consumption?

Comments from Emails and Presentations
The following summary of comments is compiled from comments and questions collected from emails sent to the parks and recreation email, and from presentations (to the Parks and Recreation Advisory Board, INC’s PARC committee, and RNO presentations that were requested).

OVERUSE/EVENT IMPLICATIONS

- DPR still needs to have limits on the number of events held at parks
  - “I think that while limiting the number of events a single park can hold to 2 is overly restrictive, I don’t believe they should be unlimited either. The parks should remain free and enjoyable to people, not an untapped resource for profit by the city.”
- Parking implications that increased events can have on residents
- Noise implications for neighbors
- Trash implications and need for more porta-potties in parks
- Enforcement concerns, with rangers and police needs

DESIRE FOR NO ALCOHOL

- Concern that the changes will allow alcohol at parks without permits
- Belief that people should go to bars, rather than parks for a drink, and will impact the experience others have at the parks
- Concern that bars will open in parks

DESIRE FOR NO HARD ALOHOL

- Should continue to keep liquor separate from beer/wine/champagne, not allow liquor
- “While I think it’s fine that park events that obtain the proper permits be allowed to serve alcohol, I do not agree with allowing hard alcohol to be served. These are parks, not bars. I would worry about drunken behavior, as well as waste from the glass bottles for hard alcohol. I also don’t agree with allowing more than 2 walks/races per year to serve alcohol….I feel like the purpose of races and walks is exercise, not drinking.”

NEIGHBORHOOD PRIORITY

- “The citizens who live in/around these wonderful parks should have a material say in this process. I don’t think this has been adequately communicated to those most affected.”
- The neighbors should be the voice of these decisions
- Concern that this is tied to “special interests”
- Wash Park should have different rule
- Neighborhood parks should have different rules
CURFEW

- “There should be a time cut off for events sufficient to allow the park to be cleared before 10 p.m."

DESIRE FOR NO ALCOHOL SALES

- “This email is to convey my strong protest against the proposed rules change to expand the sales and use of alcohol in the parks beyond the current limits."

CONSUMPTION OVERALL

- It depends on the implications: will this allow full strength beer
  o We cannot predict that 3.2 will disappear or stop being made
- Still need to prohibit glass
- “I’m ok with getting rid of the verbiage of 3.2% so long as it doesn’t change anything else about when and where a person can bring/consume their own beverages."

AGREE WITH HARD ALCOHOL OR WITH LIMITS

- “If people can have beer/wine/champagne at an event, they should be able to get hard alcohol too. All should be monitored for over serving.”
- Exclude kegs
- Ok if events are still limited

PLAYGROUND RULE DIFFICULT

- How will this be enacted? Could be a slippery slope to restricting more areas
- Should be more than 50’

BENEFICIAL FOR NEIGHBORHOOD EVENTS

- This makes having fun and accessible neighborhood events much easier

CONSISTENCY OVERALL

- It makes sense to have consistent rules