

**BY AUTHORITY**

ORDINANCE NO. \_\_\_\_\_  
SERIES OF 2017

COUNCIL BILL NO. CB \_\_\_\_\_  
COMMITTEE OF REFERENCE:  
Finance and Governance

**ABILL**

**For an ordinance amending Article III of Chapter 15 of the Revised Municipal Code concerning the regulation of campaign finances.**

**BE IT ENACTED BY THE COUNCIL OF THE CITY AND COUNTY OF DENVER:**

**Section 1.** Section 15-32 of the Denver Revised Municipal Code is hereby amended by deleting the language stricken and adding the language underlined below, to read as follows:

**“Sec. 15-32. - Definitions.**

As used in this article, the following words and phrases shall have the following meanings, unless otherwise clearly indicated by the context:

(4a) *Candidate* shall mean any person who:

(a1) Seeks election or re-election to any elected Charter office listed in Charter section 9.2.1(A) (the offices of mayor, auditor, clerk and recorder, and member of city council) and any judge of the county court who seeks to be retained in office pursuant to Charter subdivision 4.1.5. A person is a candidate for election upon the first to occur of the following:

- a. The person has publicly announced an intention to seek election or re-election to office and the person or a candidate committee authorized by the person has received contributions and contributions in-kind or has made expenditures aggregating five hundred dollars (\$500.00) or more during the election cycle; or
- b. The person has filed nominating petitions pursuant to Charter section 8.2.7; or
- c. The person has filed a declaration of intent to run for another term as judge under Charter subdivision 4.1.5.

(b2) As an incumbent, an unsuccessful candidate for office, or former office holder, still has a cash balance of contributions or a debt or deficit or who receives contributions or contributions in-kind.

(2b) Candidate committee shall mean ~~the a political~~ the a political committee authorized by a candidate to receive contributions or contributions in-kind or make expenditures on behalf of such candidate. A candidate shall have only one candidate committee.

1 (3c) Commercial loan shall mean any loan of money by a commercial lending institution  
2 made in accordance with applicable law and in the ordinary course of business, but  
3 such loans shall be made on a basis which assures repayment, evidenced by a  
4 written instrument, and subject to a due date or amortization schedule, and shall bear  
5 the usual and customary interest rate of the lending institution.

6 (4d) Contribution shall mean a gift, loan, pledge or advance of money; guarantee or  
7 endorsement of loan; or letter of credit or line of credit made by any person for the  
8 purpose of influencing any election. "Contribution" includes, but is not limited to:

9 a.(1) A transfer of money between one (1) political committee and another (which  
10 shall be a contribution to the committee which receives the money);

11 b. ~~A gift of money to or for any incumbent in an elected Charter office, the~~  
12 ~~purpose of which is to compensate the person for public service or to help defray~~  
13 ~~expenses incident thereto, but which are not covered by official compensation;~~

14 c.(2) The payment by any person of compensation for the personal services of  
15 another person which are rendered to a political committee;

16 d.(3) A payment made to a third party at the request of or with the prior knowledge  
17 of a candidate or political committee or agent of either;

18 e.(4) A payment made after an election to meet any deficit or debt incurred during  
19 the course of a campaign;

20 f.(5) A loan, other than a commercial loan, to a candidate or political committee, up  
21 until the time when the loan is fully paid. An unsecured loan shall be a  
22 contribution from the lender. A secured or guaranteed loan shall be a  
23 contribution from the guarantor or person whose property secures the loan;  
24 and

25 g.(6) An unpaid financial obligation which is forgiven.

26 "Contribution" does not include services provided without compensation by any  
27 individual who volunteers on behalf of a candidate or political committee.  
28 "Contribution" does not include any commercial loan.

29 (5e) Contribution in-kind shall mean a gift or loan of any item of real or personal property,  
30 or any other thing of value, other than but not including money, made to or for any  
31 candidate or ~~political~~ committee for the purpose of influencing an election or for the  
32 purpose of disseminating newsletters related to the scope of duties of an incumbent.  
33 "Contribution in-kind" does not include services provided without compensation by  
34 any individual who volunteers on behalf of a candidate or ~~political~~ committee or an  
35 endorsement of candidacy or issue by any person. In determining the value to be  
36 placed on contributions in-kind, a reasonable estimate of the fair market value shall  
37 be used.

38 (6f) *Contributor* shall mean any person who makes a contribution or contribution in-kind.

1 (7g) *Election* shall mean any city general election or runoff election; any special election  
2 held to elect Charter officers listed in Charter section 9.2.1(A), held under Charter  
3 section 1.1.13 or 9.7.9, or at which an issue is submitted to the electorate as required  
4 by part 3 of article VIII of the Charter; any election at which a Charter amendment or  
5 the question of issuing bonds is submitted to the electorate; or any election held  
6 under Article X, Section 20, paragraph (3) of the Colorado Constitution.

7 (8h) *Election Cycle* shall mean,

8 (1) For the candidates of mayor, auditor, clerk and recorder, and member of city  
9 council, ~~election cycle shall mean~~ the period from January 1 of the year  
10 following a general municipal election held to elect Charter officers listed in  
11 Charter section 9.2.1 through December thirty-first of the next year in which  
12 such an election is held.

13 (2) For judges in their first term, ~~election cycle shall mean~~ the date from  
14 appointment as a judge through December thirty-first of the year in which the  
15 judge is subject to a retention election as required by subdivision 4.1.5 of the  
16 Charter.

17 (3) For judges in other terms, ~~election cycle shall mean~~ the period from January  
18 first of the year following the last election for retention of the judge through  
19 December thirty-first of the year in which the next retention election is held.

20 (4) For any vacancy election, the election cycle shall end on December thirty-first  
21 of the year in which the vacancy election is held and a new election cycle shall  
22 begin on January first of the following year, and shall end on December thirty-  
23 first of the next year in which a general municipal election is held.

24 (5) For any ballot issue or ballot question, election cycle shall mean the calendar  
25 period from January first through December thirty-first during which the issue  
26 or question is on the ballot.

27 (i) *Electioneering Communication* shall mean any communication broadcasted by  
28 television or radio, printed in a newspaper or on a billboard, directly mailed or  
29 delivered by hand to personal residences, placed on a website, streaming media  
30 service, or online forum for a fee, or a pre-recorded audio message delivered by  
31 telephone, that:

32 (1) Unambiguously refers to any candidate, ballot issue or ballot question; and

33 (2) Is broadcast, printed, mailed, delivered, posted or otherwise distributed in the  
34 period beginning sixty (60) days before a general city and county election until  
35 the run-off election, or within thirty (30) days of a special or vacancy election;  
36 and

37 (3) Is broadcast to, printed in a newspaper distributed to, mailed or delivered by  
38 hand to, targeted online to, or posted on a billboard to an audience that  
39 includes members of the electorate for the candidate, ballot issue or ballot  
40 question.

- 1           (4)    Electioneering *communication* does not include:
- 2                   a.    Any news articles, editorial endorsements, opinion or commentary  
3                            writings, or letters to the editor printed in a newspaper, magazine or  
4                            other periodical not owned or controlled by a candidate or political party;
- 5                   b.    Any editorial endorsements or opinions aired by a broadcast facility not  
6                            owned or controlled by a candidate or political party;
- 7                   c.    Any communication by persons, other than committees, made in the  
8                            regular course and scope of their business or any communication made  
9                            by a membership organization solely to members of such organization  
10                           and their families.

11           (5)    An Electioneering Communication is made when the actual spending occurs  
12                            or when there is a contractual agreement requiring such spending and the  
13                            amount is determined.

14    (9j)    *Expenditure* shall mean the purchase, payment, distribution, loan, advance, deposit  
15           or gift of money or anything of value, made by any person for the purpose of  
16           influencing an election. *Expenditure* includes a transfer of money between one (1)  
17           political committee and another (which shall be an expenditure by the committee  
18           which transfers the funds). An *expenditure* occurs when the actual payment is made.  
19           A written contract, promise or agreement to make an *expenditure* shall be considered  
20           and reported as an unpaid obligation if payment is thirty (30) days or more overdue.

21    (k)    *Independent Expenditure* shall mean an expenditure made by any person, for the  
22            purpose of expressly advocating the election or defeat of a candidate or supporting  
23            or opposing a ballot issue or ballot question, that is not controlled by, or coordinated  
24            with, any candidate or issue committee or agent of a candidate or issue committee.

- 25           (1)    *Independent Expenditure* does not include:
- 26                   a.    Any news articles, editorial endorsements, opinion or commentary  
27                            writings, or letters to the editor printed in a newspaper, magazine or  
28                            other periodical not owned or controlled by a candidate;
- 29                   b.    Any editorial endorsements or opinions aired by a broadcast facility not  
30                            owned or controlled by a candidate;
- 31                   c.    Any communication by persons made in the regular course and scope  
32                            of their business or any communication made by a membership  
33                            organization solely to members of such organization and their families.

34           (2)    Any expenditure *that* is controlled by, or coordinated with, a candidate or issue  
35                            committee or agent of a candidate or issue committee, is deemed to be both  
36                            a contribution by the maker of the expenditure and an expenditure by the  
37                            candidate or issue committee.

1           (3)    An Independent Expenditure is made when the actual spending occurs or  
2                    when there is a contractual agreement requiring such spending and the  
3                    amount is determined.

4           (9.5l) ~~Issue committee shall mean a political committee as defined by subsection 15-~~  
5                    ~~32(11), D.R.M.C. any committee, club, association, corporation, or other group of~~  
6                    persons which receives contributions or contributions in-kind aggregating five  
7                    hundred dollars (\$500.00) or more during an election cycle and makes expenditures  
8                    aggregating five hundred dollars (\$500.00) or more during an election cycle for the  
9                    purpose of supporting or opposing one or more ballot issues or ballot questions. Issue  
10                   committee does not include political parties, political committees, or candidate  
11                   committees as otherwise defined in this section.

12           (40m) *Person* shall have the same meaning as contained in section 1-2(12) of the Revised  
13                    Municipal Code.

14           (44n) *Political committee* shall mean any committee, club, association, local political party,  
15                    or other group of persons not authorized by a candidate and formed for the purpose of  
16                    making contributions to candidate, issue, or political committees, or making  
17                    expenditures for the purpose of influencing candidate or ballot issue elections, and  
18                    which receives contributions or contributions in-kind aggregating five hundred dollars  
19                    (\$500.00) or more during an election cycle. ~~and or which makes expenditures~~  
20                    ~~aggregating five hundred dollars (\$500.00) or more during an election cycle. Political~~  
21                    ~~committee shall include a separate political education or political action fund or~~  
22                    ~~committee which is associated with an organization or association formed principally~~  
23                    ~~for some other purpose and shall include an organization or association formed~~  
24                    ~~principally for some other purpose insofar as it receives contributions or contributions~~  
25                    ~~in-kind or makes expenditures for the purpose of influencing an election. Political~~  
26                    committee includes a committee, club, association or other group which solicits  
27                    contributions or contributions in-kind and places such contributions or contributions  
28                    in-kind in its treasury for distribution to ~~campaigns~~ candidate, issue, or political  
29                    committees. Political committee does not include a committee, club, association or  
30                    other group which solicits individual contributions and passes those contributions along  
31                    to ~~campaigns~~ candidate, issue, or political committees without placing the contributions  
32                    in its own treasury prior to distribution to a political committee.

33           **Section 2.** Section 15-33 of the Denver Revised Municipal Code is hereby amended by  
34                    deleting the language stricken and adding the language underlined below, to read as follows:

35           **“Sec. 15-33. – Candidate affidavit, reporting, and disclosure.**

36           (a)    Within ten (10) days after becoming a candidate as defined in subsection 15-32(1) ~~a.(a)(1),~~  
37                    each candidate shall ~~certify by affidavit filed with~~ affirm to the clerk and recorder that the  
38                    person is familiar with the provisions of this article.

39           (b)    Any contributions or contributions in-kind received or expenditures made prior to the person  
40                    becoming a candidate as defined in section 15-32(1) ~~a(a)(1)~~ a(a)(1) shall be reported in the first  
41                    report required under section 15-35.  
42  
43

1 (c) All candidates, including incumbent officeholders who become candidates for re-election,  
2 shall file a financial disclosure statement within ~~fifteen (15)~~ ten (10) days after becoming a  
3 candidate. The statement shall be filed with the clerk in accordance with and containing the  
4 information required by section 2-72(d) and (e) of the Revised Municipal Code.”

5 **Section 3.** Section 15-34 of the Denver Revised Municipal Code is hereby amended by  
6 deleting the language stricken and adding the language underlined below, to read as follows:

7 **“Sec. 15-34. - Organization of political committees.**

8 (a) Every ~~political~~ committee shall have a treasurer; For a candidate committee, the candidate  
9 shall be the treasurer if no other person is appointed. No expenditure shall be made for or  
10 on behalf of a ~~political~~ committee without the authorization of the treasurer or his or her  
11 designated agent.

12  
13 (b) Every political committee shall file a statement of organization with the clerk and recorder  
14 no later than ten (10) days after becoming a ~~political~~ candidate, issue, or political committee  
15 ~~as such terms are defined by section 15-32(11) of this article.~~ The statement of organization  
16 of a ~~political~~ committee shall include:

17 (1) The name and address of the ~~political~~ committee and the name of the candidate or  
18 description of the issue that the ~~political~~ committee supports or opposes, and any  
19 other purpose of the committee; and

20 (2) The name, address and telephone number of the treasurer of the ~~political~~ committee;  
21 and

22 (3) A list of any financial institution or depository used by the committee.

23 (c) The treasurer of every ~~political~~ committee shall certify by affidavit filed with the clerk and  
24 recorder that he or she is familiar with the provisions of this article. The affidavit shall be  
25 filed with the clerk and recorder no later than ten (10) days after the committee has become  
26 a ~~political~~ candidate, issue, or political committee ~~as defined in section 15-32(11);~~ in the  
27 event that a treasurer is replaced, the new treasurer shall file the affidavit with the clerk and  
28 recorder no later than ten (10) days after being appointed.

29  
30 (d) Any contributions or contributions in-kind received or expenditures made by the ~~political~~  
31 committee during the election cycle, but prior to becoming a ~~political~~ candidate, issue, or  
32 political committee ~~as defined by section 15-32(11)~~ shall be reported in the first report  
33 required under section 15-35.

34  
35 (e) Every person who receives a contribution or contribution in-kind for a ~~political~~ committee  
36 shall, no later than ten (10) days after receiving such contribution or contribution in-kind,  
37 forward to the treasurer such contribution or contribution in-kind, along with the information  
38 required by section 15-35 about the person making the contribution or contribution in-kind  
39 and the date of receipt.

40  
41 (f) All funds of a ~~political~~ committee shall be segregated from, and may not be commingled  
42 with, the personal funds of any individual. All funds of a ~~political~~ committee shall be

1 deposited in a financial institution in an account whose title shall include the name of the  
2 political committee. The account shall be used solely by the political committee named.  
3

- 4 (g) The treasurer shall preserve all records required to be kept by this article and copies of all  
5 reports required to be filed by this article for five (5) years after the report is filed or until final  
6 disposition of any complaint and consequent litigation, whichever is later. Such records are  
7 subject to public inspection at any hearing held pursuant to this article.”

8 **Section 4.** Section 15-35 of the Denver Revised Municipal Code is hereby amended by  
9 deleting the language stricken and adding the language underlined below, to read as follows:

10 **“Sec. 15-35. – Reporting Requirements for Committees.**

- 11 (a) General. The treasurer of each political committee or his or her designee, shall file reports of  
12 ~~receipts and disbursements~~ in accordance with the provisions of this section. ~~The treasurer~~  
13 ~~or his or her designated agent~~ and shall attest to each report’s accuracy. sign each such  
14 ~~report.~~ Each report, except for the first report, must account for the period of time between  
15 the end of the previous reporting period and the due date for the report in accordance with  
16 the applicable deadline specified below in sections 15-35(b) or (c).  
17

- 18 (b) Candidate committees and political committees. ~~For years in which there is an election which~~  
19 ~~the political committee seeks to influence by making contributions, contributions in kind, or~~  
20 ~~expenditures, the treasurer shall file the following reports:~~

- 21 (1) General and Run-Off elections. ~~In~~ For the calendar year in which there is a general city  
22 and county election and run-off election, candidate committees and political  
23 committees shall file the following reports ~~shall be filed by any candidate for office, any~~  
24 ~~treasurer of an issue committee, or by an incumbent officeholder who is seeking re-~~  
25 ~~election:~~

- 26 a. Monthly reports for the complete months of January, and February, ~~and~~ March,  
27 ~~which shall be complete through the last day of the month and which shall be filed~~  
28 ~~no later than the fifth day of the following month;~~

- 29 b. ~~A~~ Pre-election reports, as follows:

30 1. A report for the period beginning March 1 to March 14, which shall be filed no  
31 later than March 17

32  
33 2. A report for the period beginning March 15 to March 31, which shall be filed no  
34 later than April 3;

35  
36 3. A report for the period beginning April 1 to April 14, which shall be filed no later  
37 than April 17; and which shall cover the period beginning April 1 and shall be  
38 ~~complete through the Wednesday prior to the general city and county election~~  
39 ~~and which shall be filed no later than the Thursday prior to the general city and~~  
40 ~~county election~~

41  
42 4. A report for the period of April 15 to the Wednesday before the general election,  
43 which shall be filed no later than the Friday before the general election.

1  
2 c. A post-election report, which shall be filed no later than the Thursday before ~~prior~~  
3 ~~to~~ the scheduled date for a run-off election and which shall be complete through  
4 the Wednesday before ~~prior to~~ the schedule date for a run-off election;

5 d. A post-run-off-election report, ~~which shall be filed only by those candidates listed~~  
6 ~~on the run-off ballot, which shall be filed no later than the thirtieth day after the run-~~  
7 ~~off election and only by those candidates listed on the run-off ballot, and which shall~~  
8 ~~cover the period from the Thursday before the run-off election and which shall be~~  
9 complete through the twenty-fifth day after the run-off election; and

10  
11 e. A year-end report, which shall be filed no later than the thirty-first day of January of  
12 the following year ~~and which shall cover the period from:~~

13 1. For those candidates not listed on the run-off election ballot, this report shall  
14 cover ~~the period from the Thursday before the run-off election for those~~  
15 ~~candidates not listed on the ballot for the run-off election (follow up to the post-~~  
16 ~~election report) through December 31; or the twenty-sixth day after the run-off~~  
17 ~~election for those candidates listed on the ballot~~

18  
19 2. For those candidates listed on the run-off ballot, this report shall cover ~~the period~~  
20 ~~from the twenty-sixth day after the run-off election (follow up to the post-run-off-~~  
21 ~~election report) through December 31.~~

22  
23 (2) Special elections. For each month before a special election, beginning in the month  
24 that a candidate is declared or a candidate committee is formed for the office, the  
25 following reports shall be filed:

26 a. ~~Monthly Reports~~ for each month before the month of the special election, ~~which~~  
27 ~~shall be complete through the last day of the month, and~~ which shall be filed no  
28 later than the fifth day of the following month;

29 b. A pre-election report, which shall cover the period beginning the first day of the  
30 month ~~before the month in which~~ of the special election ~~is to be held, and which~~  
31 ~~shall be complete~~ through the Wednesday before the special election and which  
32 shall be filed ~~no later than~~ on the Thursday before the special election;

33 c. A post-election report, which shall be filed no later than the thirtieth day after the  
34 special election, ~~and which shall be complete beginning with the Thursday before~~  
35 ~~the special election~~ through the twenty-fifth day after the special election; and

36 d. A year-end report, which shall be filed no later than the thirty-first day of January of  
37 the following year and which shall cover the period from the twenty-sixth day after  
38 the special election through December 31.

39 (3) Incumbents. Any incumbent officeholder who does not seek re-election in any year in  
40 which there is a general or special city election shall file a report covering the period  
41 beginning January 1 and ending December 31 of the year in question, which shall be  
42 filed no later than January 31 of the following calendar year.



1 ~~(c) In any other calendar year, a report shall be filed covering the period beginning January 1~~  
2 ~~and ending December 31, which shall be filed no later than January 31 of the following~~  
3 ~~calendar year.~~

4 (4) Non-election years within an election cycle – candidate and political committees.

5 a. Beginning January 1, 2020 and for each election cycle thereafter, each committee  
6 shall, for the first two calendar years in the election cycle, file a report on or before  
7 January 31 and July 31 of each year. The report shall cover the period since the  
8 last report.

9 b. Beginning January 1, 2018 and for each election cycle thereafter, each committee  
10 shall, in the calendar year immediately before a general city and county election,  
11 file quarterly reports due no later than the fifteenth calendar day after the end of the  
12 applicable quarter.

13 (c) Issue committees.

14 (1) General elections. In the calendar year in which there is a general city and county  
15 election, an issue committee shall file the following reports:

16 a. Monthly reports for the complete months of January and February, which shall be  
17 filed no later than the fifth day of the following month;

18 b. Pre-election reports as follows:

19 1. A report for the period beginning March 1 to March 14, which shall be filed no  
20 later than March 17;

21 2. A report for the period beginning March 15 to March 31, which shall be filed no  
22 later than April 3;

23 3. A report for the period beginning April 1 to April 14, which shall be filed no later  
24 than April 17; and

25 4. A report for the period of April 15 to the Wednesday before the general election,  
26 which shall be filed no later than the Friday before the general election.

27 c. A post-election report, which shall be filed no later than the Thursday before the  
28 scheduled date for a run-off election and which shall be complete through the  
29 Wednesday before the schedule date for a run-off election; and

30 d. A year-end report, which shall be filed no later than the thirty-first day of January of  
31 the following year.

32 (2) Special elections. For each month before a special election, whether conducted  
33 independently or coordinated with another election, beginning in the month that a  
34 committee is formed, the following reports shall be filed:

35 a. Reports for each month before the month of the special election, which shall be  
36 filed no later than the fifth day of the following month;  
37

- 1  
2 b. A pre-election report, which shall cover the period beginning the first day of the  
3 month of the special election through the Wednesday before the special election  
4 and which shall be filed on the Thursday before the special election;  
5  
6 c. A post-election report, which shall be filed no later than the thirtieth day after the  
7 special election, and which shall be complete beginning with the Thursday before  
8 the special election through the twenty-fifth day after the special election; and  
9  
10 d. A year-end report, which shall be filed no later than the thirty-first day of January of  
11 the following year and which shall cover the period from the twenty-sixth day after  
12 the special election through December 31.  
13  
14 e. This section 15-35(c)(2) shall take effect January 1, 2018.  
15

16 (d) Each report required by this section shall contain the following information:

- 17 (1) The amount of funds on hand at the beginning of the reporting period, ~~which amount~~  
18 ~~shall include including~~ any carry-over funds from the current election cycle and any prior  
19 election cycle. The beginning of the reporting period shall be the date through which the  
20 prior report was complete;  
21  
22 (2) For the reporting period and the election cycle, the total amount of all contributions and  
23 contributions in-kind to or for the ~~political~~ committee;  
24  
25 (3) The identification ~~by~~ name and address of each person who makes a contribution or  
26 contribution in-kind to the ~~reporting~~ committee during the reporting period and whose  
27 contributions and contributions in-kind have an aggregate amount or value of fifty dollars  
28 (\$50.00) or more within the calendar year; ~~together with~~ the amount and date of such  
29 contribution and contribution in-kind; and the aggregate contribution and contribution in-  
30 kind of such person during the election cycle. The ~~reporting~~ committee may elect to file  
31 a listing of all contributions and contributions in-kind during the reporting period, but such  
32 listing must include the name and address of each contributor, along with the aggregate  
33 contribution and contribution in-kind of such contributor during the election cycle;  
34  
35 (4) The occupation and employer of any natural person if the sum of that person's  
36 contribution and contribution in-kind is two hundred dollars (\$200.00) or more in a  
37 calendar year. In fulfilling the obligations of this subparagraph (4), the committee's  
38 treasurer of a political committee must show that he or she used best efforts ~~have been~~  
39 ~~used~~ to obtain the information required. ~~The treasurer will not be deemed to have~~  
40 ~~exercised best efforts to obtain the required information unless he or she~~ "Best efforts"  
41 means that the treasurer has made at least one (1) documented effort per contribution  
42 or contribution in-kind, either by written request or by oral request documented in writing  
43 to obtain the contributor's information from the contributor. The effort shall consist of a  
44 clear request for the information which informs and to inform the contributor that the  
45 reporting of the information is required by law;  
46  
47 (5) For the reporting period and the election cycle, the total amount of all expenditures;  
48

1 (6) The name and address of each person to whom an expenditure in an aggregate amount  
2 or value of fifty dollars (\$50.00) or more within the calendar year is made by the reporting  
3 committee on behalf of a candidate or the committee, together with the date, amount,  
4 and types of goods or services purchased;

5  
6 (7) The name and address of any bank or other depository for funds used by the political  
7 committee;

8  
9 (8) The details of any loan of money, letter of credit, line of credit, or commercial loan made  
10 to the reporting political committee during the reporting period, including: identification  
11 of the lender or entity extending the letter of credit, line of credit, or commercial loan;  
12 identification of any lender, endorser or guarantor of such loan, letter of credit, line of  
13 credit, or commercial loan; the amount guaranteed; the date; the amount or value of the  
14 loan, line of credit, letter of credit, or commercial loan; the method of disposition of the  
15 loan, letter of credit, line of credit, or commercial loan; the balance due on the loan, letter  
16 of credit, line of credit, or commercial loan; and the terms of interest and the total amount  
17 of interest, if any; and

18  
19 (9) The details of any unpaid obligation of five hundred dollars (\$500.00) or more and thirty  
20 (30) days or more overdue, which is not otherwise included as a contribution or  
21 contribution in-kind, incurred by the reporting political committee during the reporting  
22 period, including: identification the name and address of the person to whom the  
23 obligation is due, ~~including the name and mailing address to whom the obligation is due;~~  
24 the due date of the obligation; the purpose of the obligation; and the amount past due of  
25 the obligation.; and

26  
27 (10) If the political committee is registered with the Colorado Secretary of State's campaign  
28 finance system, the committee must provide its state-assigned number.

29  
30 (e) If the clerk and recorder deems any report required by this section ~~is deemed~~ to be incomplete  
31 ~~by the clerk and recorder,~~ the clerk and recorder shall accept such report on a conditional  
32 basis and shall notify the committee treasurer by mail, and by telephone, or email with respect  
33 to any deficiencies found.

34  
35 (f) Notwithstanding any other report required under this section, the committee's treasurer ~~of any~~  
36 ~~political committee~~ shall file a report if the committee receives of any contribution or  
37 contribution in-kind of five hundred dollars (\$500.00) or more ~~received by the political~~  
38 ~~committee at any time~~ within the six (6) days immediately preceding the election. Such report  
39 shall be ~~delivered to the clerk and recorder~~ filed no later than ~~the next business day~~ forty-  
40 eight (48) hours after receipt of the ~~contribution or contribution in-kind.~~

41  
42 (g) The reporting requirements of this section shall apply to any political committee which has a  
43 cash balance of contributions ~~or contributions in-kind~~ or an expenditure deficit. The reporting  
44 obligations of this section shall end when:

45  
46 (1) The report shows no unexpended balance and no expenditure deficit; or

47  
48 (2) The political committee has not received any contributions or contributions in-kind or  
49 made any expenditures during the election cycle, provided, however, all reports for the  
50 previous election cycle are complete.

- 1  
2 (h) ~~At any event at which~~ When a political committee collects contributions in a central location,  
3 commonly known as a “fishbowl” contribution, the political committee shall:  
4  
5 (1) Provide a sign-up sheet next to the "fishbowl" ~~(the central location in which contributions~~  
6 ~~are collected)~~ to obtain the information required by subsections 15-35(e)(3) and 15-  
7 35(e)(4); and  
8  
9 (2) Post a sign, with the letters ~~in the sign not to be less than~~ being at least one-fourth of an  
10 inch in height or twenty-four (24) point type size, ~~that has been approved by the clerk~~  
11 ~~and recorder~~ and that describes the information required.  
12  
13 (i) If a reporting day falls on a weekend, legal holiday, or a City and County of Denver furlough  
14 day, the report shall be filed by the next business day. If a reporting day falls on a day when  
15 the city is fully or partially closed for business, then the report shall be filed in accordance with  
16 any and all rules or policies designated by the clerk and recorder. This provision does not  
17 apply to subsection 15-35 (8)(g) and 15-35.5(a)."  
18

19 **Section 5.** Section 15-35.5 of the Denver Revised Municipal Code shall be newly created to  
20 read as follows:

21 **“Sec. 15-35.5 – Reporting Requirements for Independent Expenditures and Electioneering**  
22 **Communications.**

- 23 (a) Once any person spends an aggregate of one thousand dollars (\$1,000.00) or more on either  
24 electioneering communications or independent expenditures in an election cycle, the person  
25 shall file an initial report that accounts for the first one thousand dollars (\$1,000.00) of  
26 spending. The person shall then be required to file a report for each subsequent  
27 electioneering communication or independent expenditure, regardless of the amount. The  
28 report shall be filed within forty-eight (48) hours after obligating moneys for the independent  
29 expenditure or electioneering communication.  
30  
31 (b) For the purposes of this subsection, the term *election cycle* shall have the same meaning as  
32 set forth in section 15-32(h) of this Code.  
33  
34 (c) The report shall include the following:  
35  
36 (1) The name of the person making the communication;  
37  
38 (2) The occupation and employer of the person making the communication, if such person  
39 is a natural person;  
40  
41 (3) Whether each communication is an independent expenditure or electioneering  
42 communication;  
43  
44 (4) The date of each communication;  
45  
46 (5) The method of communication;  
47

1 (6) The name of the candidates, ballot issues, or ballot questions referred to in the  
2 communication;

3  
4 (7) Whether the communication supports or opposes the named candidates, ballot issues,  
5 or ballot questions; and

6  
7 (8) The amount spent on each communication.

8 a. If the person used donor funds for the communication, the report shall include the  
9 name and address of any person that donated more than twenty-five dollars (25) for  
10 the purposes of making the communication.

11 b. If the person used non-donor funds for the communication, whether whole or in part,  
12 the person shall briefly describe the source of the non-donor funds. For the  
13 purposes of this section, “non-donor funds” include investment income, capital  
14 gains, regular membership dues, income earned from providing goods, services or  
15 facilities, sales of assets, or other receipts that are not donations.

16 (d) Any report filed under this section shall include a statement certifying that the reported  
17 communications were not controlled by or coordinated with any candidate or issue committee.

18 (e) A committee registered under section 15-34 does not need to file an additional report under  
19 this subsection separate from regularly filed disclosure reports listing all contributions,  
20 disbursements, and expenditures under section 15-35.

21  
22 (f) Any communications under this section that are controlled by or coordinated with a candidate  
23 or issue committee or their agents are deemed to be contributions to the candidate or issue  
24 committee. Such communications are subject to all contribution limits and prohibitions and  
25 reporting requirements.”  
26

27 **Section 6.** Sections 15-36(a) and (b) of the Denver Revised Municipal Code are hereby  
28 amended by deleting the language stricken and adding the language underlined below, to read as  
29 follows:

30 **“Sec. 15-36. – Filing of reports.**

31 (a) The treasurer of ~~a political~~ any committee shall file all reports required by this article with the clerk  
32 and recorder.

33  
34 (b) Reports required to be filed by this article shall be deemed timely filed if received by the clerk and  
35 recorder no later than ~~5:00 p.m.~~ 11:59 p.m. on the designated day.”

36  
37 **Section 7.** Section 15-39 of the Denver Revised Municipal Code is hereby amended by  
38 deleting the language stricken and adding the language underlined below, to read as follows:

39 **“Sec. 15-39. – Duties of the clerk and recorder.**

40 The clerk and recorder shall:

- 1 (1) Prescribe forms and provide instructional materials for reports required to be filed by  
2 this article.
- 3 (2) Preserve and maintain all such reports and make them available for inspection and  
4 copying under the requirements of the state Public Records Act.
- 5 (3) Except for late reports subject to section 15-40.5, Notify the political committee or  
6 person involved if the clerk and recorder makes a determination of an apparent  
7 violation, or if a written complaint about the a committee or person is filed with the clerk  
8 and recorder pursuant to section 15-40. The political receiving committee or person  
9 will have ten (10) days from the date of notice of an apparent violation or a complaint  
10 to correct any violation of this article, including failure to file complete reports as  
11 required by section 15-35(d); except when any violation of paragraph (b)(2) of section  
12 15-35 (concerning deadlines for reports during special elections) occurs, then the clerk  
13 and recorder will allow the political committee or person two (2) days in which to correct  
14 the deficiency. If the political committee or person fails to correct the violation within  
15 the preceding timeframes, the clerk and recorder shall appoint a hearing officer to  
16 investigate the apparent violation or complaint in accordance with the procedure  
17 provided in section 15-40.
- 18 (4) Audit the reports of various political committees reports to ensure that the reports each  
19 filing entity has fully complied fully comply with the provisions of this article.
- 20 (5) Except for late reports subject to section 15-40.5, if any apparent violation of this article  
21 is not corrected within ten (10) days as provided in paragraph (3) above, the clerk and  
22 recorder shall proceed as provided in section 15-40."

23 **Section 8.** Section 15-40.5 of the Denver Revised Municipal Code shall be newly created to  
24 read as follows:

25 **"Sec. 15-40.5. – Fines for Late Reports; Waiver; Appeal.**

26 **(a) Fines Imposed.**

- 27 (1) If a person or committee fails to timely file a report, the clerk and recorder's office  
28 will penalize the offending party \$50.00 per day for each calendar day that the  
29 report is late. For all persons or committees, a fine for a single violation will not  
30 exceed five hundred dollars (\$500.00) per filing deadline violation.

31 **(b) Waiver.**

- 32 (1) A fined party may request a waiver or reduction of the fine within ten (10) calendar  
33 days of the fine's final accrual. The request must include the following information:
- 34 a. The reason for the delinquency, including all relevant factors related to it;
- 35 b. Remedial actions the filer has taken to avoid future delinquencies; and
- 36 c. Any other information the requestor deems relevant to the request.

1       (2)     The clerk and recorder’s office will consider the waiver request and respond to the  
2       requestor with a written final decision within five (5) business days.

3       (3)     Before issuing a final decision, the clerk’s office may consider:

- 4           a. The requestor’s history of delinquency;
- 5           b. Circumstances that made complying with the deadline an impossibility;
- 6           c. Outstanding penalties;
- 7           d. Whether the City’s database was unavailable to the committee; and
- 8           e. The date when the requestor filed the waiver.

9     (c)     Administrative Review and appeal of fines.

10       (1)     Any person or committee who disputes the final amount of a penalty imposed  
11       against that person or committee may petition the clerk and recorder for a hearing  
12       concerning such determination no later than thirty (30) days after having been  
13       notified of any such decision. Such hearing will be resolved by administrative  
14       hearings pursuant to the procedure described in section 56-106(b)-(f) with the clerk  
15       and recorder or a hearing officer appointed by the clerk to serve as the designated  
16       official in the stead of the manager of public works.

17       (2)     If a candidate for the office of the clerk and recorder requests a waiver, the clerk  
18       and recorder’s office will refer the matter to the office’s compliance officer.

19     (d)     Unpaid debts. Any unpaid debt owing to the city resulting from a penalty imposed under this  
20       section shall be collected by the city in accordance with the requirements of section 53-4.”

21       **Section 9.** Section 15-41(b) of the Denver Revised Municipal Code is hereby amended by  
22     deleting the language stricken and adding the language underlined below, to read as follows:

23     **“Sec. 15-41. - Penalties.**

24     (a)     Except as provided in this section, failure to comply with the provisions of this article shall  
25     have no effect on the validity of any election, issue, or bonds issued pursuant to law.

26     (b)     Upon determination by a court of competent jurisdiction, any violation of sections 15-35, 15-  
27     36, and 15-37 of the Revised Municipal Code shall be considered a violation of ~~subdivision~~  
28     ~~C1.9-3~~ section 8.1.5 of the Charter. The candidate shall forfeit his or her right to assume office  
29     to which he or she may have been elected. If the person has already assumed office, the  
30     office shall be vacated as provided under Charter section 8.2.15. Any vacancy created by the  
31     operation of this subsection shall be filled as provided in section 8.2.15 of the Charter.

32     (c)     Any person who knowingly violates any provision of this article or who gives or accepts any  
33     contribution or contribution in-kind in such a way as to hinder or prevent identification of the  
34     true donor, in addition to any other penalties provided by law, shall be subject to the penalty  
35     in section 1-13 of the Revised Municipal Code.

1 (d) The statute of limitations applicable to violations of this article except for fines imposed under  
2 section 15-40.5 shall be three (3) years.”

3 **Section 10.** Section 15-42 of the Denver Revised Municipal Code is hereby amended by  
4 deleting the language stricken and adding the language underlined below, to read as follows:

5 **“Sec. 15-42. – Responsibility for communications.**

6 Whenever any person makes an expenditure for the purpose of financing communications  
7 expressly advocating a particular result in an election, or solicits any contribution or contribution  
8 in-kind through any broadcasting station, newspaper, magazine, outdoor advertising facility, direct  
9 mailing, or any other type of general public political advertising, such communication:

10 (a) If paid for and authorized by a candidate, candidate committee, issue committee,  
11 political committee or its agents, shall clearly state that the communication ~~has~~  
12 ~~been~~ is paid for by such candidate, candidate committee, issue committee, or  
13 political committee; ~~or~~

14 (b) If paid for by other persons but authorized by a candidate, a candidate committee,  
15 issue committee, political committee or its agents, shall clearly state that the  
16 communication is paid for by such other persons and authorized by such candidate,  
17 candidate committee, issue committee, or political committee; ~~or~~

18 (c) If paid for by a person as an independent expenditure or electioneering  
19 communication, shall clearly state both the full name of the person making the  
20 expenditure and that the advertisement or material is not authorized by a  
21 candidate, candidate committee, issue committee, or political committee.”

22 **Section 11.** If any section, paragraph, clause, or other portion of this ordinance is held to be  
23 invalid or unenforceable for any reason, the validity of the remaining portions of this ordinance shall  
24 not be affected.

25 **REMAINDER OF PAGE INTENTIONALLY LEFT BLANK**



1 COMMITTEE APPROVAL DATE: \_\_\_\_\_

2 MAYOR-COUNCIL DATE: \_\_\_\_\_

3 PASSED BY THE COUNCIL: \_\_\_\_\_

4 \_\_\_\_\_ - PRESIDENT

5 APPROVED: \_\_\_\_\_ - MAYOR \_\_\_\_\_

6 ATTEST: \_\_\_\_\_ - CLERK AND RECORDER,  
7 EX-OFFICIO CLERK OF THE  
8 CITY AND COUNTY OF DENVER

9 NOTICE PUBLISHED IN THE DAILY JOURNAL: \_\_\_\_\_; \_\_\_\_\_

10 PREPARED BY: Victoria Ortega, Assistant City Attorney DATE: \_\_\_\_\_

11 Pursuant to section 13-12, D.R.M.C., this proposed ordinance has been reviewed by the office of  
12 the City Attorney. We find no irregularity as to form, and have no legal objection to the proposed  
13 ordinance. The proposed ordinance is not submitted to the City Council for approval pursuant to  
14 §3.2.6 of the Charter.

15  
16 Kristin M. Bronson, Denver City Attorney

17  
18 BY: \_\_\_\_\_, Assistant City Attorney DATE: \_\_\_\_\_